1	NATIONAL GOVERNORS' ASSOCIATION
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3	NATIONAL GOVERNORS' ASSOCIATION
4	2001 WINTER MEETING
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6	PLENARY SESSION/EXECUTIVE COMMITTEE
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8	J.W. Marriott Hotel
9	1331 Pennsylvania Avenue, N.W.
10	Grand Ballroom
11	Washington, D. C.
12	Sunday, February 25, 2001
13	9:45 a.m.
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1	PROCEEDINGS
2	(9:45 a.m.)
3	GOV. GLENDENING (Chairman) (Presiding):
4	Ladies and gentlemen, if we can take our seats.
5	(Pause.)
6	Good morning and welcome to everyone.
7	Someone says, "Shucks, it's raining outside."
8	The rain outside keeps everyone inside
9	here, so that is fine.
10	By the way, before we start, I just want
11	to recognize Ronnie Musgrove. Where is Governor
12	Musgrove?
13	As some of you may have seen in the news,
14	there were rather severe tornados in Mississippi last
15	night.
16	Governor Musgrove is going to be slipping
17	out and going back to give some help.
18	Unfortunately, there are eight confirmed
19	dead already and severe property damage.
20	He hopes to go back and try to make sure
21	everything is in order. Perhaps he can join us later
22	in the week for the rest of the meeting.
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We just want to tell you, on behalf of our 1 colleagues as well, we wish you well, and our 2 3 thoughts and prayers are with you and the people of Mississippi. Thank you. 4 Let me welcome all of our distinguished 5 colleagues here today, and guests. 6 7 I would note, Governor Keating, just in case you did not see the score last night, the 8 University of Maryland won over Oklahoma. 9 (Laughter.) 10 GOV. KEATING: That's in basketball. 11 (Laughter.) 12 GOV. GLENDENING: Also, if everyone wants 13 to know, the Capitols won last night as well, which 14 we still consider a Maryland team. 15 16 Isn't there a major sports event we are supposed to do here this morning? 17 On a serious note, by the way, let me also 18 welcome and ask if you would welcome very 19 20 enthusiastically our new members. We have--I don't know if it is a record--21 22 but a significant number of new Governors joining us 23

1 here this morning.

2	If I could ask them to stand so that
3	everyone can see them as we introduce them, first,
4	Governor Ruth Ann Minner of Delaware.
5	(Applause.)
6	GOV. GLENDENING: Governor Bob Holden from
7	Missouri.
8	(Applause.)
9	GOV. GLENDENING: Governor Judy Martz from
10	Montana.
11	(Applause.)
12	GOV. GLENDENING: Acting Governor Don Di
13	Francesco from New Jersey.
14	(Applause.)
15	GOV. GLENDENING: Governor Mike Easley
16	from North Carolina.
17	(Applause.)
18	GOV. GLENDENING: Governor John Hoeven
19	from North Dakota.
20	(Applause.)
21	GOV. GLENDENING: Governor Silo Calderon
22	from Puerto Rico.
23	

1	(Applause.)
2	GOV. GLENDENING: Governor Rick Perry from
3	Texas.
4	(Applause.)
5	GOV. GLENDENING: Governor Bob Wise from
6	West Virginia, my neighboring state.
7	(Applause.)
8	GOV. GLENDENING: Governor Scott McCallum
9	from Wisconsin.
10	(Applause.)
11	GOV. GLENDENING: And, on behalf of all of
12	our associates in the National Governors'
13	Association, I offer congratulations to everyone, and
14	collectively a very warm welcome.
15	We are so very pleased. We know how
16	trying the first year is for some who have joined as
17	a result of the change in the administration, the
18	first weeks or so. And so for all of you,
19	congratulations and welcome.
20	(Applause.)
21	GOV. GLENDENING: It is my privilege now
22	to call to order the 2001 winter meeting of the
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1 National Governors' Association.

2	First, if I may have a motion for the
3	adoption of rules of procedure for this meeting.
4	GOV. ENGLER: Mr. Chairman, I move that
5	the rules of procedure be adopted as we have used
6	them in the past.
7	GOV. GLENDENING: Is there a second?
8	VOICES: Second.
9	GOV. GLENDENING: All those in favor?
10	(Chorus of Ayes.)
11	GOV. GLENDENING: Let me note that the
12	rules have been adopted.
13	Part of the rules require that any
14	Governor who wants to submit a new policy or
15	resolution for adoption at this meeting will need a
16	three-fourths vote to suspend the rules.
17	If you have such a proposal, please submit
18	the rules in writing by 5:00 o'clock tomorrow to the
19	NGA staff.
20	Let me also at this time take a moment to
21	introduce the White House Director of
22	Intergovernmental Affairs, Ruben Virales, who is with
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1 us here. Ruben?

2 (Applause.) GOV. GLENDENING: We worked closely, 3 individually and collectively, with your predecessor 4 and look forward to working with you as well. 5 In fact, Ruben assured us that if there's 6 the slightest problem that any state has with any 7 governmental policy whatsoever, please contact him 8 and he will give you his home number and be ready to 9 qo with us. 10 11 (Laughter.) GOV. GLENDENING: I am really pleased with 12 13 the outstanding turnout this morning. We have 51 of our 55 Governors here. For 14 those in the audience that think that the Chair does 15 16 not know how many states we have, we have territories who are very active participants as well in the 17 Association. 18 A few of our Governors, unfortunately, 19 20 cannot be with us because of illness or injury. I would note that Rhode Island Governor 21 Lincoln Almand is recovering from surgery, and we 22 23

certainly wish him well. 1 2 New Mexico Governor Gary Johnson has 3 cracked vertebrae. A tough battle is going on with the 4 legislature, but--5 (Laughter.) 6 7 GOV. KEATING: On a serious note, our prayers and best wishes are with our colleagues and 8 9 with their families. In many ways, we began to lay the 10 foundation for this meeting last November when Mike 11 Leavitt hosted the Executive Committee of the new 12 13 Governors in Utah. Where is Mike, by the way? Mike, I just 14 want to, as an aside, congratulate you on that 15 16 tremendous meeting. 17 A number of us were there to meet our new colleagues for the first time. 18 The hospitality and professionalism that 19 you and your staff showed and the warmth that the 20 people Utah showed was just tremendous. 21 I want to thank you and ask if we could 22

1 recognize that.

2	(Applause.)
3	GOV. GLENDENING: To show the difference
4	in perspective, we had, I guess, over a 36-hour or
5	48-hour period of time, 16 inches of snow.
6	My staff immediately started to call the
7	airport to see whether the airport was still going to
8	be open for the next day for the leave-taking.
9	They just sort of laughed at her. Jesse,
10	you know some of these things, but, anyway, thank you
11	for everything.
12	At that meeting, though, we began the
13	discussion of our current-year priorities and
14	particularly with working with the new
15	Administration.
16	In doing so, we did not really know that
17	many of our first stringers on some of these policy
18	issues would be in the new Administration.
19	But, knowing that the elections made for a
20	dramatic increase in the number of former Governors
21	who are in the U.S. Senate, the ranks of former
22	Governors has now achieved such a pivotal level that
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they, in fact, have become a powerful force in the 1 ability to help shape the Federal agenda, which is 2 3 qood for all of us. After each election, it seems like we are 4 ending up with even more allies, not just 5 philosophical allies but people who have shared the 6 7 experience of being Governor, more allies in Congress. 8 9 To date, there are now 15 members of the United States Senate and one member of the United 10 11 States House of Representatives who are former 12 Governors. We also have three Cabinet officials who 13 are former Governors and, of course, the President, 14 once, again, a former Governor. 15 16 So, our view--our voice, I believe, will be heard by very sympathetic individuals who 17 understand what our unique positions demand of us. 18 As Governors, it is our job to work with 19 Congress and with the President on major priorities 20 for the state and for our people. 21 This year, education and health care have 22 23

risen to the top of that agenda as it has been for so
 many years in the past.

3 Governors are encouraged. A bipartisan consensus seems to be developing in Washington based 4 on the Governors' principles of flexibility and 5 6 accountability. 7 The President's proposal and many of the proposals that are being discussed on Capitol Hill 8 are, for the most part, in keeping with the position 9 that NGA has adopted and advocated over the last year 10 and prior years. 11 At this meeting, we are going to continue 12 13 to work on the education policy in more detail, and

14 especially given some of the proposals that are

15 advancing from both Branches of government.

A small group of Governors, both Republicans and Democrats, met with the President and Vice President a few weeks ago solely on the topic of education.

20 We thank the President for that 21 opportunity to work with him. 22 We also meet with leaders on Capitol Hill

and will do so again on Tuesday at the conclusion of
 this meeting.

3	There is great opportunity in the next few
4	months to pass a Bill that reflects the needs of the
5	states as we try to deliver quality education for
6	every child in our states.
7	The other major issue we intend to address
8	at this meeting is health care, and specifically
9	Medicaid reformthe Human Resources Committee of the
10	NGA with the strong leadership provided through
11	Governor Dean and Governor Sundquist, both of them
12	working very, very actively on this.
13	But, that committee has been working for
14	the past several months on crafting a proposal for
15	all of the Governors to review here this week.
16	It was clear to me at the seminar for new
17	Governors last November that all Governors from the
18	big states and from the smallDemocrats,
19	Republicans, Independentseast and west, all
20	Governors share a very common goal in this area.
21	We want cost-effective health coverage
22	provided to more of our children and their parents.
23	

We need to craft a responsible program 1 under Medicaid that enables the states to do this. 2 3 One of the issues we have always discussed at the winter meeting as well is the state of the 4 economy. 5 The economic policies enacted here in 6 Washington have enormous ripple effects on our state 7 budgets and revenues back home. 8 9 Many of us are fortunate to continue to 10 experience strong economic growth in our states. I consider myself and the citizens of 11 Maryland very fortunate that our economy continues to 12 grow and to produce surpluses and to be extraordinary 13 14 strong. I am aware, however, that other states are 15 starting to experience a slowdown. 16 17 John Engler and I were talking about this just the other day. 18 From the assessment yesterday of several 19 20 different states across the country, we know, in that context, that the health-care costs are rising at the 21 22 same time the tax revenues in some states are

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1 declining.

2 This will be one of the points of 3 discussion. Finally, although it will not be a major 4 point of discussion for this meeting, we will also 5 spend some time discussing the issue of smart growth 6 7 and quality of life. These are issues of great importance, not 8 only to me, but to so many of you. 9 I note with interest that 38 Governors, 10 11 either as part of their state-of-the-state or legislative package now, are pushing the issue of how 12 to deal with growth and sprawl and quality-of-life 13 issues in your respective states. 14 So, there is much to do, and I look 15 16 forward to working along with the Vice Chair here, John Engler, who is doing such a tremendous job. 17 Really a team in terms of working together. 18 I look forward to working with the Vice 19 20 Chair of the Executive Committee and with all my colleagues in the next few days on these important 21 22 issues.

We all know the personal and professional 1 responsibilities that this job entails. 2 We also know the tremendous excitement and 3 rewards that go with the position of being Governor. 4 We do have two departing Governors whom I 5 want to recognize and honor today, and note that they 6 7 have had some very satisfying moments and leave behind records of achievement. 8 9 They have been both leaders in their own states as well as national leaders on many of the 10 topics and issues. 11 Many of us feel a special attachment to 12 13 these two Governors, in part because of their respective contributions to the National Governors' 14 Association. 15 16 Each of them were very active in the Association in addition to ruling themselves from our 17 ranks. 18 The President exercised what I guess we 19 20 can call first-round draft choices for two other members of the starting team who are now members of 21 the President's Cabinet, Christy Todd Whitman of New 22 23

1 Jersey and Tommy Thompson of Wisconsin.

2	Fortunately, this is a case where our loss
3	is more than compensated by our gain.
4	While our organization loses friends and
5	colleagues, Governors gain extraordinary advocates in
6	Washington, DC and in the Administration.
7	Let me begin, if I might, with now
8	Administrator Whitman and ask Christy if she will
9	join us here at the podium.
10	(Applause.)
11	GOV. GLENDENING: Christy Todd Whitman has
12	brought a special type of leadership to New Jersey
13	and to the Association.
14	She has a style and level of commitment
15	that we all respect.
16	She has not just been a colleague, but for
17	Maryland, in many ways, a good neighbor. We have
18	worked on projects together, including rail, for
19	example, up and down our corridor.
20	She was elected Governor in 1993, becoming
21	the first woman to hold that office in New Jersey.
22	During her time in office, Governor
23	

Whitman signed into law 36 tax cuts, including a 30 percent income-tax cut.

Governor Whitman also enacted new state 3 funding for public schools that was tied to higher 4 academic standards. 5 She signed several tough anti-crime 6 7 measures, including one of the earliest Meagan laws to protect our children. 8 9 I must say to you, personally in terms of 10 areas of my interest, I was really impressed with her 11 proposal to permanently preserve one million acres of open space and farmland in New Jersey by 2010. 12 13 In fact, several other states have picked up that same approach now. 14 I know Governor Taft in Ohio just got a 15 significant approval as well. In many cases, they 16 were able to point to New Jersey as a leader in this 17 18 area. I am proud that she was willing to serve 19 20 here in the Governors' Association on my Smart Growth and Quality of Life Task Force. Her contribution to 21

22 that task force has been very, very valuable.

Christy, we are going to miss you in terms 1 of the Association. 2 3 But, we also know that we will have a very special friend at the Environmental Protection 4 Agency. 5 6 Her commitment to me was that the laws 7 were going to be aggressively enforced and not a single environmental problem in the entire country, 8 and, at the same time, no state would be bogged by 9 either regulatory or financial problems. 10 11 (Laughter.) GOV. GLENDENING: With that, we are so 12 13 proud to wish Christy well. 14 (Applause.) ADM. WHITMAN: Thank you very much for 15 16 that. 17 I am not a miracle worker, Parris, but I promise I am going to try to make sure that we can 18 move forward with our commitment and this 19 20 Administration's commitment to preserve and protect the environment, while making that same commitment to 21 22 ensuring that we work closely with the states

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understanding the leadership and initiative that the 1 states have already provided and understanding that 2 you know how to solve your problems better than many 3 bureaucrats in Washington do. 4 So, I look forward to striking that 5 6 balance. 7 I did want to just say a word, though, of personal thanks. 8 9 I haven't had the opportunity to do that. This is an extraordinary organization. 10 For all those new members who find 11 themselves at this table for the first time trying to 12 13 feel your way through what exactly your participation is going to be and what you are expected to do, let 14 me just tell you that you have colleagues. 15 16 Every single one of the others sitting here are your colleagues, irrespective of party, here 17 to help, here to give you ideas, here to work with 18 you as you try to solve problems that every Governor 19 20 faces. What makes this such an extraordinary and 21 22 special organization is precisely that.

You really don't know who is a Republican,
 who is a Democrat.

It doesn't make any difference when you 3 are solving welfare problems, when you are trying to 4 educate your children, when you are preserving open 5 6 space. 7 You are not doing that for one particular partisan group. You are doing it for everyone. 8 9 The Governors here understand that. They want to see other Governors succeed. 10 11 This is an extraordinary place to learn to get new ideas, to meet people who can help you as you 12 13 come to critical decisionmaking points. 14 Having said that, I want to say thank you, because the ability that I have had to do good things 15 16 in New Jersey, a lot of it has come from ideas that I have stolen from other Governors--happily stolen--17 things that I picked up here listening to the 18 speakers and participating in the National Governors' 19 20 Association. It is an extraordinary, worthwhile body. 21 22 It is worth your time.

1 It is worth that little extra money that 2 you spend.

3 Your states benefit enormously from your participation. 4 5 So, I encourage you all to be sure to take the time to support this organization -- support it 6 with your presence, support it with your staff, 7 support it with your ideas, because it really will 8 benefit you many times over when you do that. 9 Thank you all very much for the 10 11 extraordinary pleasure and opportunity and privilege that I had to serve with all of you and for being 12 13 such very good friends to me. 14 I look forward to continuing that relationship, because we are going to work together 15 16 to solve these problems. 17 There's enough brain-power in this room and in all of our states to get it done right. Thank 18 you very, very much. 19 20 (Applause.) GOV. GLENDENING: Christy, thank you very 21 22 much and good luck. We look forward to working with

23

1 you.

2	I am also now very pleased to ask
3	Secretary Tommy Thompson if he would come forward and
4	join me at the podium here.
5	(Applause.)
6	GOV. GLENDENING: In bidding farewell, I
7	welcome at the same time, to Tommy Thompson, we
8	recognize his achievements for the citizens of
9	Wisconsin who elected him to statewide office a
10	record number of times, as well as his contribution
11	to all of us in his past service as NGA Chair.
12	Tommy is a former Army Captain, but, to
13	those of us who have been honored to serve with him,
14	I am not sure that there should be much emphasis on
15	the former.
16	He is still very much a Captain. I think
17	there are a lot of troops in the Department of Health
18	and Human Services that are going to find that to be
19	true.
20	As we listened to him yesterday, we were
21	very much aware of some of the changes that will be
22	made there.
23	

Tommy served in state government for over 1 30 years, during which time he received many national 2 awards and recognition. 3 We all know the very dynamic role that he 4 took on behalf of the states and the NGA on welfare 5 reform and health-care issues. 6 7 I know this is true for so many, but, with your leadership, not only were we able to get the 8 national law changed, but most of the states were 9 able then to make significant changes. 10 In the case of Maryland, we are down 67 11 percent just in the last four years. 12 It is because of your leadership in 13 changing the rules that we were able to do that and 14 similar success stories from my colleagues all around 15 16 the table here. 17 Mr. Secretary, we were honored by your 18 presence yesterday. We were enriched by the services you have 19 20 given us for Governor. You have, in fact, made this organization 21 better. 22

1	The fact that so early in your
2	administration as Secretary you would take time out
3	to come and talk with us at lunch and be very candid
4	in your comments reflects the fact that we do,
5	indeed, have a partner, and perhaps a department that
6	has given many of us more headaches and heartaches
7	than any single department in the entire National
8	Governors'.
9	Knowing that will no longer have these
10	difficulties at all, I would ask you to give a
11	welcome to Tommy.
12	(Applause.)
13	SECRETARY THOMPSON: Thank you so very
14	much, Governor Glendening.
15	It is an honor for me to receive that
16	wonderful picture.
17	I want you to know that meeting from
18	Madison and Elroy, Wisconsin to Washington, DC and
19	the fact that what you paid for an apartment or
20	condominium out here you could buy the whole city of
21	Elroy
22	(Laughter.)

SECRETARY THOMPSON: But, after paying my 1 first month's rent, I have no furniture. 2 3 (Laughter.) SECRETARY THOMPSON: And that picture is 4 going to be very appreciated. 5 It will be the only thing on my wall, and 6 I will always remember the great times that we had 7 together as an organization, as a wonderful group of 8 individuals who are dedicated to the public. 9 As far as being a Captain in the Army, 10 that is true. As a Captain, they teach you how to 11 lead. 12 Coming to Washington, DC, I found out that 13 the General, you would think, would be the President 14 of the United States, which is doing an outstanding 15 job, as we all know, so far. 16 17 But, the General that I am referring to is 18 OMB--(Laughter.) 19 20 SECRETARY THOMPSON: --where all power comes from and where all authority lies. 21 But, I wanted to thank you for your fine 22 23

1 introduction, the love gift.

2	I wanted to thank all of you, my
3	colleagues, for giving me and Christy this
4	opportunity to come back to the National Governors'
5	Association one more time.
6	It feels, after 14 years and two months,
7	that I never left. In my heart, I never will.
8	I look around this room here and see so
9	many friends, so many memories from my 14 years as
10	Governor of Wisconsin and a member of this great
11	organization.
12	We traveled this nation together attending
13	these conferences and, as Christy says, stealing from
14	one another and taking credit for it in our own
15	states.
16	But, that is what makes us great, because
17	we are able to take the best ideas, develop them in
18	our states for the benefit of our people.
19	Many of your predecessors, personally, we
20	have built lifelong friends that I personally will
21	always cherish.
22	I had the privilege to welcome you to my
23	

1 state in 1998 for an annual NGA conference.

2	Today, I am pleased to welcome you along
3	with my colleagues, Secretary Paige, Administrator
4	Christy Whitman, and Andy Card, who, of course, is
5	going to do an outstanding job. We are just
6	delighted that you are here.
7	I am here to tell you today that President
8	Bush and the rest of his Administration are here to
9	change the way Washington works with you and for you.
10	In 1995, when I became Chairman of this
11	great organization, I said Governors right now are
12	facing a once-in-a-lifetime opportunity to completely
13	refocus the relationship between the states and the
14	federal government.
15	My goal, as Chairman, was to make sure
16	that it happens.
17	My friends, thanks to your leadership and
18	innovative thinking of our nation's Governors, we
19	have made significant strides toward that goal.
20	There's been a shift in the way Washington
21	works with Sacramento, Lansing, and, of course,
22	Madison and Baltimore.
23	

Throughout the '90's, states led the way 1 in setting the national agenda, all of you finding 2 creative solutions to society's most vexing problems 3 from welfare to education reform. 4 5 Yes, welfare reform was a state invention, though some at the federal level have been eager to 6 claim credit for it. 7 But, the ground-breaking reforms were born 8 in states across this country. 9 Every one of you had something to do with 10 11 that, pushing the federal government to join our 12 cause. Once it did, look what we were able to 13 accomplish. Together we have created a work culture 14 breaking the cycle of dependency. 15 16 Welfare rolls have been cut by more than half across this nation. 17 That is quite a record, Probably the 18 biggest change in social policy in over 60 years in 19 our country. 20 But, the building of the partnership 21 between the federal, state, and local governments is 22 23

1 not complete.

2	We must continue to build bridges from
3	Washington to our states' capitols and to the biggest
4	cities and smallest communities throughout our
5	nation.
6	We in Washington must learn from you at
7	the state level, work with you on a daily basis, and
8	we must strive to give you the flexibility you need
9	to solve problems in your states, cities, towns, and
10	villages.
11	The federal government must be more
12	responsive to individual needs.
13	As you know, what works in New York is not
14	necessarily the answer in California, Texas, Florida,
15	Maryland, or Michigan.
16	As William Safire wrote when the nation
17	was trying to select a national flower, no one flower
18	can symbolize this great nation.
19	America is a bouquet. America truly is a
20	bouquet of opportunity, creativity, and, yes, complex
21	problems that must not be addressed in a top-down,
22	one-size-fits-all manner.
23	

When I pledged six years ago to change the 1 relationship between the states and Washington, 2 President Bush and I were just mere Governors. 3 Actually, we were until just a few weeks 4 5 ago. Today, we suddenly find ourselves on the 6 other side of the state/federal fence in a position 7 to help tear down that fence and make the pledge 8 finally come true. 9 I know so many of you in this room so 10 11 well, and you all know how much I loved being Governor of Wisconsin. 12 13 Let me tell you one thing. I would never have left the best job in this country if I did not 14 think that President Bush and his Administration 15 16 could not come to Washington and truly make a difference. 17 President Bush has brought a new tone--a 18 vibrant new feeling to our Nation's Capitol. 19 20 So much of what he has vowed to accomplish will be funneled through the Department of Health and 21 Human Services. 22

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President Bush has brought the lessons 1 that we learned as Governors to Washington, and he 2 recognizes that the federal government must hold up 3 its end of the bargain on our state/federal 4 partnership. 5 I believe we will be able to do that. 6 We will strengthen the health-care safety net by 7 increasing funding for community health centers. 8 9 We are going to make available more money for block grants and other programs to increase the 10 availability of substance-abuse treatment services. 11 We will increase the funding to help 12 13 states keep children with their biological families if it is safe and appropriate. 14 We will also work to place children with 15 adopted families. 16 17 President Bush and his Administration will work with Congress and with you to ensure that we do 18 not miss the opportunity for fundamental Medicare 19 20 reform. We will modernize Medicare so it is 21 responsive, effective, and financially sound for 22

1 today and tomorrow's seniors.

2	As part of the effort, we will find a way
3	to provide the neediest seniors and the disabled
4	affordable access to prescription drugs.
5	We are working to develop a Patients' Bill
6	of Rights that recognizes that many states already
7	have these protections already on the books, and not
8	to punish you for being out in front of the federal
9	government.
10	You see, we recognize that our partnership
11	with you, the Governors, is absolutely crucial.
12	Today I am making some announcements to
13	begin the process of changing the way the Department
14	of Health and Human Services interacts with the
15	states, changes that I am sure you will find create a
16	better working environment between your offices and
17	the Department.
18	First of all, many of you have had some
19	concerns and have already contacted me about a number
20	of regulations that were issued in the final days of
21	the previous Administration, most notably those on
22	Medicaid managed care and the states' Children's
23	

Health Insurance Program, commonly referred to SCHIP. 1 We have heard your concerns, and today I 2 am announcing here that we are delaying the effective 3 dates for both regulations for 60 days. 4 5 During that time, we will consult with you, advocacy groups, and health plans. 6 7 If changes need to be made, we will make 8 them. 9 Also today I would like to announce the Health Care Finance Administration is in the process 10 11 of issuing grant opportunities to support our seniors and people with disabilities to live and participate 12 13 in the community. 14 The largest grant opportunity is a \$50million program to support people of any age who have 15 16 a disability or long-term illness to live in the community, a goal that is part of the President's new 17 freedom initiative. 18 This is another excellent example of the 19 President using a state model, Wisconsin's Pathways 20 to Independence and other ones, and developing it 21 into a national program. 22 23

1 Public and private participation is important in this effort. 2 3 Congress has required that each state grant applications be developed in collaboration with 4 5 the task force. 6 To help launch the task force and to work 7 and help in your initial planning efforts, we will immediately make available \$50,000 per state. 8 9 No state match is required. All you have to do is fill out a one-page form. 10 That is the new simple Health and Human 11 Services. One page. 12 13 (Applause.) 14 SECRETARY THOMPSON: Finally, I promise you this. You will no longer have to wait months, a 15 16 year, or even longer to get action on a waiver 17 request. 18 No more frustrating delays waiting to implement your innovative ideas. 19 20 (Applause.) SECRETARY THOMPSON: No need to badger the 21 22 Department. It simply won't happen.

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Well, I can't promise that all of your 1 requests will be approved, because we still have to 2 3 meet budget requirements in OMB, the general. I can guarantee you that you will receive 4 timely responses. 5 We will streamline the waiver process, 6 and, if I determine that the process is taking too 7 long, I will take it upon myself to review the 8 9 waiver. Don't be surprised if you hear from me 10 personally when we approve your waiver or we are 11 having a problem with it. 12 13 You can see we are working to make changes to the system, most notably to all of the attitudes 14 and operations of the Department. 15 16 I thank you so very much. We will work with each of you to ensure that we meet these 17 challenges and others that face us at the federal and 18 state level. 19 20 I have learned many things in 14 years as 21 Governor. One of them was always, always listen to 22 23

1 those closest to the situation.

Please call me anytime you have a question 2 3 or concern. If you have any idea on how to make the 4 Department better and more efficient, please let me 5 know about it. 6 7 This is the new HHS, and I promise you this, it will be a more responsive one. 8 9 When I see you next at the summer meeting, the changes that I have mentioned will have been 10 11 made. These changes are just the first steps in 12 13 making the Department of Health and Human Services more accountable to you and the millions of Americans 14 15 that we serve. 16 I thank you so very much for being part of the organization. I wish you well. 17 18 (Applause.) GOV. GLENDENING: Mr. Secretary, Madam 19 20 Administrator, thank you very much for your service here and for your pledge of continuing to work 21 together with us. 22

All of us around this room are very 1 excited about the prospect of streamlining the waiver 2 process, for example. 3 So, we wish both of our colleagues well. 4 Many of us have had the pleasure of working closely 5 with our first guest here this morning. 6 7 I count myself among this group. We have worked closely with Andy Card in Maryland in terms of 8 bringing General Motors' Allison transmission plant 9 to Maryland. 10 Andy, if you keep in touch with your 11 friends at General Motors, we do have a great 12 13 workforce ready for the new General Motors plant that could be built at Bruning Highway in Baltimore. 14 That was, ladies and gentlemen, an 15 absolutely shameless promotion of Maryland, as, I 16 think, some of you have recognized. I know Andy has 17 as well. 18 On a serious note, though, it is an honor 19 to welcome Andy Card back here today. 20 Andy has an impressive record of public 21 service, currently serving as Chief of Staff to 22

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1 President Bush.

He previously served as U.S. Secretary of 2 Transportation, as Deputy Chief of Staff under the 3 first President Bush. 4 5 Prior to those appointments, he worked for President Reagan as Director of Intergovernmental 6 7 Relations. He is quite familiar with the Governors 8 and working with the Governors. 9 I am so very pleased that he has been able 10 to join us today. Andy. 11 (Applause.) 12 13 MR. CARD: Thank you very much, Governor Glendening. 14 It is a tremendous privilege for me to be 15 16 here. 17 I have been coming to National Governors' Association meetings for a very long time. 18 Ray Scheppach and I go back longer than 19 20 we'll both admit. Looking around the room, I see one 21 Governor who was here when I entered the 22 23

Intergovernmental Affairs Office and dealing with the
 Governors way back in 1983.

That is Governor Tenorio from the Northern 3 Mariana Islands. 4 5 I don't see Governor Janklow here, but he was around then, too, and you can't forget Governor 6 7 Janklow. (Laughter.) 8 9 MR. CARD: America is very, very fortunate to have an occupant of the Oval Office who 10 understands America and is working hard to bring 11 meaningful reform. 12 13 But, the Governors are blessed to have a President in the Oval Office who understands your 14 15 concerns. 16 He has real empathy for the challenges that you have to face, and he is bringing that 17 empathy to work every single day as President of the 18 United States. 19 20 There isn't a day that goes by where I don't hear him commenting about some challenge that a 21 Governor has to face and how he wants to make sure 22

that the federal government assists you meeting those 1 challenges rather than gets in the way of you meeting 2 3 those challenges. The process has started already. He has 4 assembled a staff in the White House that will be 5 sensitive to the challenges that Governors have. 6 7 You know two of the members of his Cabinet, whom you just heard from, who are Governors. 8 9 But, he also has a White House staff that is very sensitive to it. 10 We are going to have great support from 11 the Domestic Policy Advisor to the President, 12 13 Margaret Lamontaine, because she worked with Governor Bush and now helps put together the domestic policy 14 for the President. 15 16 Reuben Virales will head the Office of Intergovernmental Affairs. 17 He has a grassroots understanding of 18 intergovernmental affairs challenges, having been an 19 20 elected official in California in the Silicon Valley. You'll find that the Intergovernmental 21 Affairs staff will be very, very sensitive to the 22

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1 concerns that you have.

2	But, more than talking about what the
3	President will do and his empathy, I want to talk
4	about what he is going to do for America.
5	You have to put together a budget every
6	single year and meet the challenges of a legislature
7	and trying to get your budget passed.
8	President Bush brought the discipline of a
9	Governor to the White House as he put together a
10	budget for America.
11	On Tuesday night, President Bush will
12	address the nation, and he will lay out a blueprint
13	for America with his budget strategy.
14	It is a strategy that I hope you will pay
15	attention to, because he brings to the federal
16	government a discipline that it sorely needs.
17	The budget for America grew over eight
18	percent last year.
19	If you average out over the last several
20	years, it grew at a rate of about six percent,
21	considerably larger than the rate of inflation.
22	That allowed us to have an expanding
23	

1 government, but it didn't always address America's
2 needs.

3 At the same time, we have been blessed to have had economic prosperity. 4 That economic prosperity has resulted in a 5 surplus--a very large surplus. 6 7 It is projected that the surplus will be some \$5.6 trillion over the next ten years, and that 8 is a very conservative estimate. 9 Now, you know, when there are surpluses, 10 appropriators in Congress or in legislatures are 11 tempted to spend. 12 13 They are tempted to spend whether they are Republicans or Democrats. Appropriators like to 14 appropriate. 15 16 The President will put forward a budget that reduces the rate of growth in our federal budget 17 from an average of six percent to something around 18 four percent. 19 20 There will still be a larger budget for the Fiscal Year 2002, but that budget will grow at a 21 22 slower rate than the budget of 2001 or 2000.

That discipline is very, very important. 1 A little-known fact is that we are now finding in 2 America that the highest percentage of our Gross 3 Domestic Product is going to federal taxes. 4 Since World War II, over 20 percent of the 5 GDP in America is going to federal taxes. 6 7 In order for us to be able to reduce the burden on the American taxpayer, we have to bring 8 budget discipline to the federal government. 9 We also have to address America's needs, 10 and America does have needs. 11 You'll hear how the President is going to 12 13 address his top-priority need for America, education, from Secretary Paige. 14 But, the budget will reflect that 15 education is the President's top priority for 16 America. 17 That budget increase in the Department of 18 Education will be the largest of any of the 19 20 Departments. But, it will not just be putting money 21 22 into the Department of Education just to put money

23

1 into the Department of Education.

2	It will be putting money into the
3	Department of Education to meet the challenges of
4	educating children, specifically improved reading.
5	You are going to find that the reading
6	budget for America will grow dramatically as America
7	establishes its top priority, which is leaving no
8	child behind.
9	Secretary Paige will have a lot to say
10	about the Department of Education and the President's
11	priorities.
12	The next great priority for America is
13	really paying down its debt.
14	Governors in almost every state are forced
15	to have balanced budgets.
16	The federal government has not been forced
17	to have a balanced budget, and they struggled with
18	deficit spending for a long time.
19	Because of the strong economy and
20	Americans contributing to their government through
21	taxes, sometimes excessively, we now have a surplus.
22	With that surplus, we think it is
23	

important that we also pay down America's debt, so 1 that the budget the President puts forward will also 2 pay down America's debt in a very, very fast way. 3 In fact, we'll pay down America's debt 4 about as much as you can possibly pay down that debt. 5 You'll also find that this budget is 6 responsible and that it doesn't just throw money 7 after political promises. 8 9 The President made a commitment to revitalize our military. 10 He is going to take care of meeting the 11 housing and salary needs of our military, but he is 12 13 not throwing a pile of money at the Defense 14 Department without first having a strategic review of the Defense Department. 15 16 We are meeting the priority of every other campaign commitment that the President made. 17 We have money left over. In fact, out of 18 that \$5.6 trillion surplus, \$2.6 trillion will be set 19 aside for Social Security. 20 We won't touch it. Set aside for Social 21 Security. 22

Social Security debt really needs about 1 two trillion of that \$2.6 trillion. 2 Then, there is some \$1.4 trillion that is 3 set aside to meet America's contingencies and the 4 priorities that might be there in our domestic or 5 discretionary budgets. 6 7 Then, there is \$1.6 trillion that is available for tax relief. 8 9 That \$1.6 trillion in tax relief represents an important commitment by the President 10 to return part of the surplus to the people who 11 helped build the surplus, the taxpayers. 12 That \$1.6 trillion tax relief package is 13 designed to bring tax relief to everyone who pays 14 15 taxes. 16 So we called for marginal rate reductions in our income-tax code. 17 We called for those rate reductions to the 18 point that the government will actually get out of 19 20 the way of people trying to move into the middle class. 21 22 You probably know that people who get the 23

earned income-tax credit and struggle to get into the 1 middle class bump into a wall with the marginal rate 2 of 15 percent. 3 So, they actually lose money when they 4 give up that earned income-tax credit and trying to 5 get into the middle class because of the 15 percent 6 lowest rate. 7 The President is going to lower the lowest 8 rate to ten percent. 9 That means that more people will be able 10 11 to get into the middle class and grow. But, this budget is a very, very important 12 13 budget for you, because it also recognizes the responsibilities that you have as Governors. 14 We are going to make sure the flexibility 15 16 is there in the federal budget so that Secretary Thompson can address your needs in HCFA, so that 17 Secretary Paige can provide more flexibility when you 18 are trying to meet the challenges of IDEA. 19 So, we are also taking, I am going to say, 20 the straps that hold the federal government together 21 but prevent you from working together off. 22

1	We are going to need partnerships. The
2	partnerships aren't going to be with just the states.
3	They are going to be with the communities
4	and with faith-based institutions.
5	In the White House, there is a brand-new
6	office of faith-based and community initiatives.
7	This is a very, very important office.
8	You know more than a lot of people in Washington do,
9	that some of the best solutions to societal problems
10	are coming in the community from faith-based
11	institutions.
12	But, the government has been sometimes an
13	impediment to faith-based institutions meeting the
14	societal needs in their community.
15	We are going to work to make sure the
16	barriers that prevent faith-based institutions from
17	addressing problems in the community are going down.
18	But, we are not going to do that in a way
19	that picks one religion over another.
20	We are going to make sure that there are
21	secular alternatives to the needs of communities.
22	But, where secular alternatives are not
23	

1 meeting needs, parents should be able to say this is

2 where we can go to get help.

So, our Office of Faith-Based and 3 Community Initiatives will also be a partner with you 4 as you try to solve problems. 5 Finally, I want to talk about the 6 challenges of governing. 7 President Bush has called for a new 8 civility in Washington, DC, a civility that requires 9 us to listen. 10 No one has been better at listening over 11 the last month than President Bush. 12 He has called on people of all different 13 philosophical and political persuasions to come to 14 the White House and to offer suggestions. 15 The President has reached out to members 16 of Congress--both sides of the aisle--both Branches, 17 leadership, and not leadership, to understand their 18 commitments to America. 19 20 At the same time, he talks about his commitments to America. 21 22 This civility of governance is very

important, and you as Governors can help set the tone 1 so that Congress responds with civility as well. 2 3 We do have challenges in America that go beyond the solutions that government can offer--4 challenges that I call challenges of civility. 5 Partisan politics is something that I have 6 7 practiced all my life. Paul Cellucci was the Chairman of my 8 forgettable campaign for Governor in 1982. 9 But, I know that there are times when 10 11 partisan politics has to step back so America's interests can be met. 12 13 When the President addresses the country on Tuesday night, he will be addressing the country 14 not just to talk about the budget and those thousands 15 16 of line items that exist in that federal budget document that will end up being about the size of a 17 large city's telephone book. 18 And, yes, there will be people that will 19 be able to find programs that they think are 20 underfunded or overfunded. 21 But, the budget does reflect the 22 23

1 priorities of America.

2	When you find that line item that you
3	don't like, step back and take a look at the budget
4	that you do like.
5	When you find that line item that you
6	like, step back and take a look at the whole budget
7	that you do like as well.
8	This is a budget that will reflect the
9	need for America rather than the partisan needs of a
10	party or a campaign.
11	This is a budget that brings discipline
12	and invites civility, and I would invite you to be
13	part of that process in a civil way.
14	Be objective as you analyze that budget.
15	Don't be parochial.
15 16	Don't be parochial. Don't look at what it does just for you or
16	Don't look at what it does just for you or
16 17	Don't look at what it does just for you or your state, but look at what it does for America.
16 17 18	Don't look at what it does just for you or your state, but look at what it does for America. We have asked all of the members of the
16 17 18 19	Don't look at what it does just for you or your state, but look at what it does for America. We have asked all of the members of the Cabinet to take a look at the budget in the same
16 17 18 19 20	Don't look at what it does just for you or your state, but look at what it does for America. We have asked all of the members of the Cabinet to take a look at the budget in the same context.

1 arrived was the first Cabinet meeting.

2	The first Cabinet meeting, the President
3	opened with a prayer, but he also counseled all of us
4	to recognize the responsibilities that we have go far
5	beyond those of the opportunity to be working at the
6	White House or in the Cabinet.
7	They go to the American people, and he
8	challenged the Cabinet members at that very first
9	meeting to work together on a budget that was not
10	parochial, that was not bound in the old
11	bureaucracies, that wasn't just a situation where you
12	took the budget of the past and changed the numbers.
13	But, you took a look at America's needs
14	and planted a budget number in the budget that
15	addressed America's needs rather than government's
16	wants.
17	This budget does that. It brings
18	discipline.
19	It brings responsibility, and the tax cut
20	brings relief.
21	We would ask you to join with us to make
22	sure that that burden of federal taxes is reduced, so
23	

that you have more flexibility to address the burdens 1 that you find important in your states. 2 With that, I would be glad to answer any 3 questions. 4 5 Remember, you have a friend in the White House. You have a friend in the White House who 6 7 shares your concerns. He also shares your love. He respects 8 you, and he wants America to be respected in the 9 process of governing. 10 That is what he will invite Congress to 11 do, exactly what you do every single day as 12 13 Governors. 14 If you have any questions, I would be glad to answer them. 15 16 (No response.) 17 MR. CARD: Thank you very much. (Applause.) 18 GOV. GLENDENING: Thanks very much for 19 20 your time to be here and also for helping to facilitate the events this evening, and tomorrow the 21 meeting with the President. 22

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We appreciate your leadership as well. I 1 might note, by the way, Governor Calderon has joined 2 3 us. We recognized and welcomed you before. 4 You had stepped out for a moment. 5 So, if we could give one of our newest 6 7 Governors a hand as well. (Applause.) 8 9 GOV. GLENDENING: Our next guest is 10 Secretary of Education, Rob Paige. 11 The ex-Secretary has earned his spurs, so to speak, in education as the Superintendent of 12 Schools for the Houston Independent School District 13 starting in 1994. 14 In Houston, Secretary Paige created a 15 program that he called Peer Examination, Evaluation, 16 and Redesign, which it was his recommendations from 17 businesses and community professionals for 18 strengthening schools and school-support services and 19 20 programs. He also launched a system of charter 21 schools that have brought authority into the system 22 23

regarding staffing, textbooks, and materials. 1 He made his the first public-school 2 district in the state to institute performance 3 contracts following on those in the private sector. 4 He also introduced teacher incentive pay 5 which rewards teachers for outstanding performance 6 7 and created solutions to educational problems. Mr. Secretary, we appreciate very much 8 your time in joining us here today, and I ask you to 9 give a warm welcome. 10 (Applause.) 11 SECRETARY PAIGE: Thank you, Governor. 12 13 Thank you and good morning to everyone. 14 I expect that many of you expect me to talk about the latest strategies in school reform. 15 16 I need to disappoint you a little bit, but I have grown a little weary with the term school 17 reform. 18 School reform as it is presently practiced 19 nibbles away at the corners of our problems without 20 addressing the larger systemwide issues. 21 School reform fails, in my mind, to take 22 23

into consideration coherent organization-wide impact
 needed to change the culture in our public education
 enterprise.

Our current educational awakening, you
see, began about 20 years ago when our predecessor,
Secretary Bell, formed a commission to examine the
state of our schools.

8 This final report, A Nation At Risk, told 9 us the shocking news that our schools were failing to 10 meet our needs tolerating failure, tolerating 11 mediocrity.

Twenty (20) years later, where are we? Nearly 70 percent of our inner-city fourth-graders are unable to read even a basic sentence at basic level.

16 Our high-school seniors trail nearly every17 industrial nation in international math tests.

Now, a third of our college freshmen take remedial courses before they are able to enter our universities and deal with the courses there.

21This is after 20 years in education22reform.

1	Now, we know there are pockets of
2	excellence in our system. We applaud those, but it
3	is unarguable that we are still leaving too many
4	children behind.
5	We are still asking the same questions.
6	We are still tolerating the same failure, and we are
7	still a nation at risk.
8	So, you can understand why I don't want to
9	talk about education reform.
10	What I want to talk about is change. The
11	time for reform is over. The time for bold change
12	has arrived.
13	We must change the culture of the
14	enterprise. We must create a performance culture
15	that leaves no child behind.
16	With this no-child-left-behind plan the
17	President has put before us, the notice that
18	education is a national priority, and that the
19	federal government can no longer tolerate failing
20	schoolsschools that fail childrenhe has made it
21	clear that we owe each and every child in this
22	country a quality education.

1	Although the President's plan is a
2	national plan in scope, it is local in implementation
3	as it relies on state and local governments to bring
4	about meaningful change.
5	We know that the federal government's role
6	in public education is a limited one.
7	But, I am here today to ask for your help
8	in making it a more effective one.
9	We can only do that by making a change, a
10	change from our heavy reliance on categorical
11	strategies that target limited aspects of our system,
12	change to the example of sound, fundamental holistic
13	systemwide strategies that impact the organizations'
14	culture, back to the fundamentals of effective
15	systems, back to the fundamentals of system
16	effectiveness, fundamentals like high expectations
17	for all, fundamentals like annual assessment of
18	results, fundamentals like accountability for
19	results, fundamentals like flexibility and local
20	control and expanded parental choice.
21	You see, we have not even won yet the
22	argument about who is accountable.

In too many cases, we, as educators, have 1 2 not accepted the fact that we are accountable. 3 Class size is an important factor, but how important is it, really, if the educator in the class 4 does not accept responsibility? 5 The President's plan is built upon these 6 sound pillars of system effectiveness. 7 Notice the shift from categorical 8 strategies. The President's plan is ultimately a 9 simple one, because it seeks to build this cultural 10 change through the strengths of your states' 11 initiatives already in place and being built upon 12 13 now. 14 This is an approach that works. We know that from the history of other organizations how 15 16 other organizations change. 17 We don't have to leave this room to find people who know that first-hand. 18 The programs that many of you have 19 instituted in your home states are already resulting 20 in improved student performance and improved public 21 confidence in our public education system. 22 23

We in the federal government have no 1 interest in federalizing the system. 2 3 But, we want to provide resources and assistance, and, in return, we want to ask for 4 5 results. The President has proposed a staggering 6 44.5 billion for the Education Department in his new 7 budget. 8 9 He has also proposed consolidating programs and expanding flexibility so that your 10 states can make better use of the money that we have 11 and make it closer to the classroom. 12 But, accountability is impotent without 13 standards. When we expect more from our children, we 14 get more. 15 16 Our children know when they're being sold The President has rightly called low 17 short. expectations the soft bigotry of low expectations. 18 We can't help our children by asking less 19 of them, but we can help them by asking more. 20 For example, in Colorado, you ask more, 21 because you set standards for making every child in 22

23

the state a proficient reader by the end of third
 grade.

3 In Kentucky, you have asked more. You required school districts to develop plans to improve 4 their schools by effectively using assessment data to 5 determine where there are potential problems and 6 effective remedies. 7 Others of you have done the same. Setting 8 high standards is important. 9 But, it does no good to set high standards 10 if we don't know if our young people are meeting 11 those standards. 12 13 So, to ensure that the students are meeting standards, we must measure every child every 14 year with good tests, tests that are aligned with 15 16 standards and with teaching objectives, and with curriculum, and at their very best also with the 17 teacher training programs. 18 These are our best tools for identifying 19 20 where students and schools are succeeding and where they are filing. 21 They are also our best tools for 22

1 understanding where we are failing and why, so we can 2 intervene.

3 Many of you have already undertaken this 4 process. Massachusetts, for example, has made great 5 strides. Likewise in North Carolina and other states 6 across our nation. 7 Good tests help states identify the 8 districts and schools that are failing to meet the 9 minimum standards. 10 Good tests can also be used as empowering 11 tools for students and teaching strategies. 12 13 When we build tests that measure learning, we can then disaggregate that data and we can take it 14 all the way down, not only to the district and not 15 16 only to the schools, not only to the classroom, but to the individual teacher. 17 We can arrive at a situation where we are 18 teaching children in our classes, because we've got 19 20 the individual data so that each child has an individual education plan. 21 We have to do this in order to fulfill our 22

1 promise that no child is left behind.

2	In order to do that, we must know where
3	each child is, so we have to measure each child.
4	The power to help each child succeed is in
5	our hands, no matter what his or her background is.
6	Testing is an aspect of the President's
7	plan that evokes fear in some quarters, but we should
8	not fear, for those who fear that NAPES to become a
9	national test do not fear.
10	NAPES is simply the sample of fourth-and
11	eighth-grade students in reading and math to bring
12	back a yardstick to bring balance across states.
13	For those who fear that starting over in
14	their states is a problem, do not fear.
15	We want to reinforce what you are doing.
16	We know the good work that you are doing, and we want
17	to help build on that at the very least.
18	I know that we all can see how tests are
19	critical to identifying failing schools and failing
20	students.
21	The federal government has done an
22	outstanding job in supporting education with
23	

resources across the last decade and across the last
 three decades, in fact.

But, we must confess we have done less 3 well in demanding results from that investment. 4 5 Setting high standards, measuring results, holding schools accountable will bring about 6 7 meaningful change in school culture. I have cited examples of states that we 8 know are doing good work, but we know that all states 9 10 are. 11 So, we want you to know that we want to build on what is happening in your own state. 12 13 The states and the federal government can share responsibility for our children, and we can 14 achieve results together. 15 16 Our education system, though it has pockets of excellence, we don't seek pockets of 17 excellence. 18 We seek systemic change, broad change 19 across the entire spectrum such that no child is left 20 behind. 21 This is the meaning of leave no child 22

behind. It is a worthy goal and worthy of our best 1 2 efforts. 3 Our children deserve no less, so, in closing, I return to the simple requests that you, as 4 leaders of your great, diverse states: 5 6 Partner with us to leave no child behind 7 and that you be assertive in doing this; That you talk about the President's plan 8 with your members of Congress; 9 That you talk about the President's plan 10 11 with your home-state legislators; and That you talk about this plan with your 12 13 superintendents and with your parents and with the children. 14 We will be partners together in this 15 16 effort. 17 In this effort, we can achieve the results we seek. Thank you very much. 18 (Applause.) 19 20 GOV. GLENDENING: Thank you very much. I know we are running a few moments behind. 21 22 The Secretary has agreed, if there is a

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1 question or two, to entertain those questions of

2 those-- Yes, Governor Ventura.

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3 GOV. VENTURA: Mr. Secretary, Governor Ventura of Minnesota. 4 Just a reminder, if I may, that the 5 federal government mandated special education, and at 6 7 one point agreed to pay 40 percent of it. They haven't come close to doing that, and 8 I would like to remind the federal government that we 9 really, all of our states, could benefit greatly if 10 the federal government could see fit to help pick up 11 the mandated tab that they have given to all of us 12 13 states. 14 Thank you, sir. (Applause.) 15 16 SECRETARY PAIGE: We share your concern. The facts are leave no child behind means also 17 special-education children. 18 We are fully aware of the fact that this 19 idea has not been fully funded. 20 There has been some progress but not 21 nearly enough, and we look forward to doing what we 22

can to move forward towards the full funding that you 1 2 seek. GOV. RIDGE: Just a guick observation if I 3 might, Mr. Secretary. 4 I think we all believe that embracing 5 change so that the culture of education is 6 7 performance-based requires testing. I just want to speak on behalf of 8 colleagues, I think, on both sides of the aisle and 9 the sensitivity that the Administration has shown to 10 11 date. Some of the states have very centralized 12 departments of education and centralized delivery 13 14 systems. Others of us have very decentralized 15 systems. 16 17 Pennsylvania has 500 school districts, obviously not county-wide. 18 Some states have county-wide school 19 20 districts. We all want to work with you to get the testing done and a way that gives us the opportunity 21 to evaluate each child each year. 22

We appreciate the sensitivity that the 1 Administration and your Department has shown early on 2 3 in this process. It is a complex task, but I believe we are 4 all committed to getting it done because we all share 5 6 the same goal. 7 I just want to thank you for the access, the sensitivity to the difference in delivery systems 8 among the states. We appreciate it. 9 10 SECRETARY PAIGE: Thank you, Governor. GOV. GLENDENING: Is there a last 11 question? 12 13 GOV. KEMPTHORNE: Mr. Secretary, would you address the aspect --14 The Administration is requiring each year 15 there will be tests. 16 17 Would you address the aspect that this is not an unfunded federal mandate? 18 SECRETARY PAIGE: The testing the plan 19 calls for would be grades three through eight each 20 21 year. 22 We understand that quite a bit of 23

development has to take place in order to reach that
 goal.

3 The federal government is going to share in that expense, and we are going to be partners with 4 the states in accomplishing that goal. 5 We won't leave that burden on the states 6 completely. 7 GOV. GUTIERREZ: Secretary Paige, Governor 8 Gutierrez from Guam. 9 In listening to you today and looking at 10 the proposed education policies by President Bush, it 11 seems like the whole concept of leave no child 12 13 behind, take a closer look at it, because I believe 14 that the many thousands of our U.S. citizens in the territories may have been left behind. 15 16 Look at those policies very closely and make sure you include the territories when you make 17 those policies. 18 SECRETARY PAIGE: Thank you, Governor. We 19 20 will. 21 GOV. GLENDENING: Thank you very much, Mr. 22 Secretary.

(Applause.) 1 GOV. GLENDENING: Let me at this time call 2 upon Governor Engler for an announcement about a 3 grant awarded to the NGA Center for Best Practices. 4 5 John? GOV. ENGLER: Good morning. I think we 6 7 can do this quite quickly. You have at your seats and RFP--Request 8 For Proposal--the State Action for Education for 9 Leadership Project. 10 This is something I am pleased as the 11 Chair for the Center for Best Practices to be able to 12 13 announce. 14 It is made possible by a grant from the Wallace Readers' Digest Funds Foundation. 15 What this is going to do is offer the 16 states an opportunity to do a little capacity-17 building, to sort of picking up on what Secretary 18 Paige has been discussing, education and leadership 19 20 targeted at principals and superintendents. It sort of rewards and follows a little 21 22 bit what many states have done with their teaching

1 faculties already.

2	The Wallace Readers' Digest Fund has
3	launched an overall initiative.
4	It is known overall as Leaders Count. The
5	whole idea is how do we strengthen the leadership and
6	education.
7	There is a lot of collaboration which is
8	explained right in this RFP.
9	This is an opportunity for 15 states. It
10	is open to all 50 to apply.
11	I guess we are handing out \$50,000 amounts
12	this morning.
13	Fifteen (15) states will be selected to
14	get a \$50,000 planning grant.
15	Then, there's another quarter of a million
16	dollars available.
17	As you work through this, you've got until
18	late August to get this in.
19	Then, the selected states will be allowed
20	to go forward. I think what you are going to find
21	with this is an opportunity to maybe bring some
22	people together.
	people together.

In fact, it is required if you apply. I 1 would just urge you to take a look at it. 2 It is of interest. I think some of you 3 may well have ongoing efforts that you could boot-4 strap onto this and just build. 5 But, I know in our state, in looking at 6 principals, we can't find anybody who is frankly more 7 important in the functioning of a school building 8 than a quality principal. 9 This is the way to sort of relook at that, 10 11 and hopefully some of the state ideas will change the landscape in America. 12 Maybe we can attract a whole lot of people 13 to become principals after they leave their current 14 positions and we could have non-traditional 15 16 principals right alongside some of those who come through the educational models. 17 So, it says break the mold. That is what 18 we want, so your opportunity. Thank you. 19 20 (Applause.) GOV. GLENDENING: John, thank you very 21 22 much, and we also thank you for your leadership in 23

working with the Center for Best Practices, which is 1 having a significant positive influence across this 2 3 country. We will now convene as the NGA Executive 4 Committee. 5 All Governors are welcome to participate, 6 but, as our rules indicate, only members of the 7 Executive Committee may vote. 8 First, I would like to ask if we could 9 10 have a motion and a second to approve the minutes of the November 13th, 2000 Executive Committee meeting. 11 GOV. ENGLER: I would so move. 12 13 VOICES: Second. 14 GOV. GLENDENING: Discussion? All in favor? 15 16 (Chorus of Ayes.) GOV. GLENDENING: We now move approval of 17 the Executive Committee policy positions. 18 Unless someone has a particular issue to 19 discuss, we will move four policy issues forward as a 20 block. 21 The issues are: 22

1	Amendments to the proposed Tobacco				
2	Settlement Funds;				
3		Political status for Guam;			
4		Streamlining state tax sales systems; and			
5	Equal rights.				
6		These are all simply the reaffirmation of			
7	existing policies.				
8		Do I hear a motion and second for all			
9	four?				
10		GOV. ENGLER: So moved.			
11		VOICES: Second.			
12		GOV. GLENDENING: It has been moved and			
13	seconded.	Discussion?			
14		(No response.)			
15		GOV. GLENDENING: Hearing no nays, the			
16	ayes have it. Let me also call upon Governor Engler				
17	to give a quick year-to-date financial statement.				
18		GOV. ENGLER: I'll just do it right from			
19	here.				
20		Through December, 2000 This is			
21	important.	I heard Christy Whitman talking about the			
22	support the	at we needed to show			

GOV. GLENDENING: May I ask those who are 1 leaving if you could do so as quietly as possible so 2 3 that we can hear the financial report. John? GOV. ENGLER: One of the other ways that 4 we support the organization was with a little bit of 5 6 cash. 7 The operating fund revenue through December, 2000 is on target. 8 9 Actually, expenses are under budget, which is good news. 10 We are showing some of that fiscal 11 restraint, and we have also had some fortuitous staff 12 vacancies, and sort of end-of-the-year timing 13 differences. 14 Now, like everybody else, the NGA and our 15 endowments have experienced some declines. 16 17 The market value of our endowments is down a little bit over the past six months, but they are 18 still doing pretty well against the benchmark indexes 19 20 that we looked at. We think we will be at break-even, by the 21 way, at the end of the fiscal year in June. 22

23

There looks to be a pretty good situation 1 about the dues being paid. 2 There are a couple of states that we'll 3 counsel with, but, other than that, everybody is in 4 good shape. 5 I congratulate you on your attentiveness 6 to this. 7 This is a small, modest investment for 8 substantial return. Thank you. 9 GOV. GLENDENING: Thank you very much, 10 John, for the work that you have put into this 11 financial report. 12 The report will be accepted. Let me just 13 make a couple of very quick announcements, or 14 reminders really. 15 16 The Governors-only luncheon/work session will be held immediately after this session, if you 17 could proceed almost immediately to Salon 1 at this 18 level. 19 20 The committee sessions will then follow at 2:30 in other rooms, as you are all aware from your 21 22 schedule. 23

I would also note that, for this evening, 1 Governors must provide their own transportation to 2 the White House. 3 Tomorrow at the White House meeting, buses 4 for the White House will leave on Monday at 9:00 a.m. 5 sharp at the Pennsylvania Avenue entrance. 6 7 Lastly, a reminder that the deadline for submission in writing of new policies under the 8 9 suspension of the rules procedure is Monday at 5:00 10 o'clock. We will adjourn this session and reconvene 11 at the Governors-only luncheon. Thank you very much, 12 ladies and gentlemen. 13 14 (Whereupon, at 11:00 a.m., Sunday, February 25, 2001, the meeting was adjourned.) 15 16 17 18 19 20 21

1	NATIONAL GOVERNORS ASSOCIATION
2	2001 WINTER MEETING
3	
4	CLOSING PLENARY SESSION
5	
6	Tuesday, February 27, 2001
7	
8	
9	
10	
11	J.W. Marriott Hotel
12	National Place
13	1331 Pennsylvania Ave., N.W.
14	Washington, D.C.
15	Grand Ballroom
16	9:55 a.m.
17	
18	
19	
20	
21	
22	
23	

1	P-R-O-C-E-E-D-I-N-G-S			
2				
3	CHAIRMAN GLENDENING: I'd ask everyone to			
4	take their seats.			
5	(Pause.)			
6	I haven't heard everyone get that quiet			
7	since I was teaching my class there. Great. Great.			
8	(Laughter.)			
9	CHAIRMAN GLENDENING: Ladies and gentlemen,			
10	we can go ahead and start.			
11	First of all, this is the Closing Plenary			
12	session for the 2001 National Governors Association			
13	Winter Meeting.			
14	It has been a very productive conference			
15	and I just want to thank all of my colleagues and our			
16	staff for the tremendous work that has been done.			
17	We've had an opportunity to meet with the President,			
18	both socially at his dinner, and I thank him for his			
19	hospitality and his graciousness, as well as working			
20	with the President in a business session the very			
21	next day.			
22	We have also been joined by a number of			
23				

Cabinet members in our work sessions as well as our 1 plenary sessions and in fact, a record nine Cabinet 2 members, several of which are our former colleagues. 3 We have also reached agreement on a couple 4 of very important broad issues. 5 Our education policy recognizes the Federal 6 Government's obligation to fund new education 7 mandates. It recognizes our support, our continuing 8 support, as we have always done as governors, for 9 establishing quality standards and for testing and 10 11 holding accountability on those standards. As well as a renewed emphasis on our commitment to special 12 13 education and the Federal Government's obligation to fund its fair share of that special education 14 formula. 15 16 Our proposed Medicaid policy calls for a new federal/state relationship in terms of 17 administering the program so that bold changes can be 18 made to make it more flexible and dynamic. And I want 19 to thank Gov. Sundquist and Gov. Dean for their 20 leadership in that as well. 21 22 And it provides an opportunity to make sure

23

1 that we are protecting the needs of citizens who are 2 most in need for continued health coverage under 3 Medicaid.

And one that I enjoyed particularly was our work session on growth and quality of life task force. We'll be commenting more on that later when we turn to our quest speaker on this.

8 To accommodate some governors with time 9 constraints, and particularly Gov. Hodges, who is 10 lead governor on a couple of very important issues 11 here, I must leave a little bit early for a plane, 12 but we're going to move directly to the business 13 portion of our meeting first and then go into the 14 speaker.

15 If we could move first to the consideration16 of the proposed policy positions.

Policies were originally sent to the governors on February the 9th. The packet in front of you reflects those policies with amendments that were made by the Executive Committee and the standing committees at this meeting.

22 They require a two-thirds vote of those

1 present and voting.

2	To expedite matters, if we could, as we've					
3	done in the past, as appropriate, the committee chair					
4	can move the adoption of their committee policies en					
5	bloc all at once.					
6	Let me begin with Gov. Geringer from the					
7	Committee of Economic Development and Commerce.					
8	Where is Jim?					
9	GOVERNOR GERINGER: Mr. Chairman, I'm right					
10	here.					
11	I know it's brilliant over here in this					
12	corner.					
12	comer.					
13	(Laughter.)					
13	(Laughter.)					
13 14	(Laughter.) The Committee on Economic Development and					
13 14 15	(Laughter.) The Committee on Economic Development and Commerce met on Sunday afternoon. We had remarks from					
13 14 15 16	(Laughter.) The Committee on Economic Development and Commerce met on Sunday afternoon. We had remarks from our chairman, Gov. Johanns, and vice-chair, Gov.					
13 14 15 16 17	(Laughter.) The Committee on Economic Development and Commerce met on Sunday afternoon. We had remarks from our chairman, Gov. Johanns, and vice-chair, Gov. Siegelman.					
13 14 15 16 17 18	<pre>(Laughter.) The Committee on Economic Development and Commerce met on Sunday afternoon. We had remarks from our chairman, Gov. Johanns, and vice-chair, Gov. Siegelman. We heard from three individuals on rural</pre>					
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13 14 15 16 17 18 19 20	<pre>(Laughter.) The Committee on Economic Development and Commerce met on Sunday afternoon. We had remarks from our chairman, Gov. Johanns, and vice-chair, Gov. Siegelman. We heard from three individuals on rural economic development, particularly on how the rural economy is two rural economies those who have</pre>					

bring that gap closer together and some alternatives 1 for rural housing investment and community economic 2 development were discussed. 3 4 The committee unanimously approved amendments to six policy statements on highways, 5 railroads, clean air, housing, economic development, 6 and international trade. 7 Mr. Chairman, we also approved a 8 reaffirmation to renew the policy statement on 9 bankruptcy. 10 So I move that this session approve the six 11 policy statements and the reaffirmation of the 12 13 seventh policy statement en bloc. 14 CHAIRMAN GLENDENING: Do I hear a second for that motion? 15 16 GOVERNOR VILSACK: Second, Mr. Chairman. 17 CHAIRMAN GLENDENING: It's been moved and seconded. 18 All those in favor? 19 20 (A chorus of ayes.) CHAIRMAN GLENDENING: Opposed? 21 22 (No response.)

1CHAIRMAN GLENDENING: The ayes have it.2Thank you, Jim. Great job.3Now Gov. Vilsack with the Committee On

4 Natural Resources.

GOVERNOR VILSACK: Thank you, Mr. Chair. 5 The Natural Resources Committee met on 6 Sunday and heard a set of interesting and informative 7 presentations, including one from the new Secretary 8 of Agriculture, Ann Veneman. We also heard from a 9 10 panel of agricultural organizations and representatives who are engaged in discussion about 11 agricultural policy and the farm bill which will be 12 13 coming up for discussion next year. 14 Mr. Chair, the Committee is recommending amendments to five existing policy positions, two 15 16 reaffirmations of existing policies, and two new policy positions. 17 Specifically, one of the new policy 18 initiatives, NR-26, on natural gas, received a small, 19 friendly amendment that was unanimously adopted. 20 That policy, along with the other 21 recommendations, are being forwarded for 22

1 consideration today.

2	These were accepted unanimously by the					
3	Committee and I move their adoption en bloc.					
4	CHAIRMAN GLENDENING: Second?					
5	GOVERNOR HODGES: Second.					
6	CHAIRMAN GLENDENING: Discussion?					
7	(No response.)					
8	CHAIRMAN GLENDENING: All those in favor					
9						
10	(A chorus of ayes.)					
11	CHAIRMAN GLENDENING: All those opposed?					
12	(No response.)					
13	CHAIRMAN GLENDENING: The ayes have it. I					
14	know my colleagues join in this as well. My					
15	legislative session is in and we were just					
16	coordinating some votes on the Senate floor this					
17	morning.					
18	I just with things were this easy back					
19	home.					
20	Next, Gov. Hodges and the Committee on					
21	Human Resources.					
22	GOVERNOR HODGES: Thank you, Mr. Chairman.					
23						

The Committee on Human Resources met on 1 Sunday afternoon and had an excellent discussion 2 about turning around low-performing schools. 3 Gov. Taft brought two speakers from the 4 Cincinnati school system. Also, Gov. Davis from 5 California brought in an excellent speaker and I 6 7 brought two from South Carolina. In addition to that, we had the group from 8 VH-1 and the Save The Music Foundation come in and 9 10 make a presentation regarding music education in our 11 schools. We found it very exciting and I think a 12 13 number of the governors have taken from that an opportunity to focus on music education. 14 Gov. Huckabee made a presentation regarding 15 a music education program that he has in place in 16 17 Arkansas. The committee also passed a number of 18 policies that you have before you, including two new 19 policies, one new resolution, amendments to 20 nonexisting policy positions, and the reaffirmation 21 of one existing policy position. 22 23

1	And I would move that the policy proposals,
2	the resolution, and the amendments be approved en
3	bloc.
4	CHAIRMAN GLENDENING: Do I hear a second?
5	GOVERNOR VILSACK: Second.
6	CHAIRMAN GLENDENING: It's been moved and
7	seconded.
8	Discussion on the motion.
9	(No response.)
10	CHAIRMAN GLENDENING: All those in favor?
11	(A chorus of ayes.)
12	CHAIRMAN GLENDENING: Opposed?
13	(No response.)
14	CHAIRMAN GLENDENING: The ayes have it.
15	The Committee report is adopted.
16	We have a motion from Gov. Engler with
17	regard to the Executive Committee policies.
18	VICE CHAIRMAN ENGLER: Mr. Chairman, the
19	Executive Committee policies are, one with some
20	changes, a tobacco settlement funds policy which I
21	think is pretty straightforward.
22	The amendments first of all, the policy
23	

reaffirms -- what is the policy? -- reaffirms the 1 governors' commitment to devoting portions of the 2 3 tobacco settlement funds to health care programs. But more importantly, emphasizing the decisions are 4 made at the state and local level. 5 And so, we think that these are just 6 clarifying amendments to this policy that are very 7 important for us to have when we're talking up on the 8 9 Hill. Michigan is, interesting, one of these 10 states where there's been some suggestion that our 11 use of tobacco funds for education somehow undermines 12 13 the purpose that some people had in mind that we have to fund all health care programs with these dollars. 14 We believe we have a lot of flexibility. 15 But this sort of gets us on record, I think, in the 16 right way on the issue. 17 The other policies that are up deal with 18 political status for Guam, streamlining the state 19 sales tax systems, and an equal rights policy. 20 So those are long-standing policies, and we 21 just renewed those. 22

23

The streamlining for state sales tax 1 2 systems, I do know that that has been an issue of some debate in the past and I have been requested --3 Governors Owens and Cellucci -- Paul has another 4 commitment and Gov. Gilmore wished to be recorded as 5 6 no votes on that particular policy, and that 7 certainly would be consistent with the debate that we've had. 8 9 But I would remind all of the governors 10 that the policy itself allows for the states to opt 11 in. This is not a mandatory policy, but allows those of us who -- it does not provide for Internet 12 13 taxation, which I think it's pretty clear that we're against. It's clearly dealing only with the limited 14 issue of sales tax collection of the use tax of goods 15 16 sold over the Net. But it reaffirms our opposition to taxation 17 of the Internet, but does deal with the collection 18 process, which has been complicated and it's been an 19

issue subject to our policy going all the way back to the catalogue debates that we've had here, where, 21

22 after the Quill decision by the United States Supreme

23

1 Court, collection difficulties abounded.

2	And so, I'm very strongly in support of				
3	maintaining the policy and of the individual states'				
4	efforts to come together collaboratively.				
5	It does not preclude any state from				
6	dropping its use tax collection or it doesn't impose				
7	a burden on the five states that have no sales or use				
8	taxes at all.				
9	So I would move the adoption of the report.				
10	GOVERNOR VILSACK: Second.				
11	CHAIRMAN GLENDENING: It has been moved and				
12	seconded for adoption of the Executive Committee				
13	policies.				
14	Discussion? Governor?				
15	GOVERNOR OWENS: Mr. Chairman, Gov. Engler,				
16	thank you very much for that outline.				
17	I don't see where it does reiterate our				
18	opposition to Internet taxation. I actually had				
19	believed that NGA was on record fairly consistently				
20	supporting the concept of moving ahead with taxation				
21	of the Internet.				
22	I've briefly reviewed it and just didn't				

see the language that reaffirms our opposition to
 Internet taxation.

3	CHAIRMAN GLENDENING: Gov. Engler, of						
4	course, is the lead on the discussion here. But let						
5	me also just emphasize in terms of clarification of						
6	existing policy, NGA is opposed to tax on the						
7	Internet, the process, the Internet, anything of this						
8	type.						
9	The only thing that the policy tries to do						
10	is to say that when there is a tax on a sales product						
11	in an existing state, that a mechanism would be in						
12	place to permit that state to continue to collect						
13	that tax if it wishes to do so.						
14	GOVERNOR OWENS: Mr. Chairman, do we have a						
15	resolution that puts us on record against Internet						
16	taxation?						
17	Is that part of our current policy?						
18	CHAIRMAN GLENDENING: It has always been						
19	part of the debate and discussion. We don't normally						
20	have policies in the negative, if you will.						
21	VICE CHAIRMAN ENGLER: Well, excuse me.						
22	I've been signing lots of letters talking about the						
23							

1 opposition to taxing the Internet.

It doesn't say that in the policy. The 2 policy does only deal with the sales tax collection 3 portion. 4 But that has been our consistent policy on 5 6 the Hill. 7 We did deviate only in this sense. There were, I think, four or five or six states maybe that 8 had some type of pre-existing taxation. And even the 9 moratorium that was passed -- and I thought there was 10 something in the moratorium policy that we had. 11 We had a specific policy in the moratorium 12 13 on taxing the Internet that was up, and at that time, we had quite a vigorous debate. And we came out with 14 a position which eventually prevailed in Congress 15 16 that Congress wouldn't pass a law to try to pre-empt existing taxes that were in place, but they would 17 preclude the levying of further taxes. 18 And that is the law today. That is the 19 20 moratorium. This issue that is before us deals with tax 21 22 collection of use taxes. Use taxes in 45 states --

23

and I think in Colorado -- are required by state law.
The question is how do you collect use tax on remote
sales?

We've had problems going back to catalogue sales. We anticipate that those can multiply when the Internet becomes the device and they could multiply in unforseen ways if retailers begin to divide their companies and, in effect, have one company and then a second Internet company that handles the sale of products.

It actually could erode not only the use 11 tax, but it could erode the basic sales tax in some 12 13 states. And where states have no income taxes, obviously, that would be a big revenue impact. 14 CHAIRMAN GLENDENING: I saw both Gov. Ridge 15 and Gov. Geringer. 16 Gov. Ridge, you had a comment? 17 GOVERNOR RIDGE: Thank you. Gov. Engler 18 covered it for us. 19 20 I think, historically, we've been 21 universally opposed to taxes on access to the Internet. But there is some division among the 22

governors who, particularly of those states who rely 1 so heavily on the sales and use tax, that we ought to 2 look for a government/private sector-led, consistent 3 uniform tax identifying goods and services across the 4 board, so we don't put a disadvantage to the folks 5 who are paying taxes on Main Street, supporting the 6 7 fire department and supporting the schools. So I think there is a difference of opinion 8 within the NGA on that. 9 Access to the Internet, I think we're 10 universally opposed to taxing access. And I think 11 John mentioned that. 12 13 CHAIRMAN GLENDENING: Gov. Geringer, and then Gov. Gilmore. 14 GOVERNOR GERINGER: What I hope we don't 15 lose track of is the purpose for this resolution or 16 this policy statement. 17 This is a reaffirmation of an existing 18 policy statement that deals with simplifying and 19 streamlining state sales tax systems. 20 Even more fundamental than that is whether 21 22 or not we are asking to have Congress not pre-empt 23

1 the states' alternatives.

2	If you consider, for instance, that
3	Virginia and Maryland is close in proximity as they
4	are and have different approaches to this resolution,
5	as well as their own state sales taxes, Colorado and
6	Wyoming the same way, we should each be given our own
7	prerogative and not have it precluded or pre-empted.
8	If you vote against this resolution, you're
9	in essence saying that you favor pre-emption by
10	Congress. And I would urge you not to do that.
11	Favoring this resolution is a way to say
12	that, for those states who would opt in to working
13	with the Congress and opt into an interstate compact
14	that would standardize definitions, provide for
15	standardizes audits, the mechanism whereby we could
16	collect sales taxes, if that were our choice, that
17	enables us who would do that, to do that, to say to
18	Congress we don't want any kind of policy. We do
19	not want to encourage compacts, then pre-empts us
20	from doing that.
21	I would hope that as governors, you would

22 not pre-empt those of us who wish to go one

direction, while protecting your right to choose your
 own direction would still be maintained.

As Gov. Engler pointed out, and others have talked, we are going to see a dramatic shift in how retailers conduct business, even with those who have brick and mortar stores.

Today, you can collect sales and use tax
from anyone who has a nexus or a presence in your
state.

If the moratorium were to be extended, or a 10 11 prohibition on taxing any goods sold on the Internet were extended, any store who sells any product, any 12 13 goods, can exempt itself from taxes simply by allowing you to order that electronically through a 14 subsidiary set up on-line in the same store, 15 physically making your purchase after you try it on 16 or look at it in that same store. 17 There will be a loophole so big that you 18 will not collect a single sales tax. 19 20 Let's not guarantee that. Let's guarantee 21 us some options. Supporting this resolution and

22 supporting an approach with the Congress that would

2 is far better than to say, let's pre-empt those 3 states who, if you calculate nationwide, 40 percent 4 of all state revenues come from sales and use taxes. 5 6 Let's not automatically set that aside and say, no state will have a choice. Let's encourage us 7 to have our own choices. 8 9 CHAIRMAN GLENDENING: Thank you, Governor. Gov. Gilmore? 10 GOV. GILMORE: Mr. Chairman, I think that 11 everybody here is aware that I chaired the Advisory 12 13 Commission on Electronic Commerce for one year. Gov. Locke was also on that commission, as well as Gov. 14 Levitt. And we had one full year of very heated 15 16 debate on this issue, and I think we probably don't want to reawaken all that this morning here at NGA. 17 However, there are several points that I 18 feel like that I would like to make this morning to 19 certainly state clearly that I want my vote recorded 20 no on this policy. 21

give us the choice of whether or not we would opt in,

22 It is true that NGA has not been in favor

23

of taxation of the access to the Internet and those 1 2 kinds of specialized taxes. But the NGA has been 3 following a consistent policy to support taxation on commerce over the Internet. 4 Certainly, my position individually and the 5 position of the majority of the commission that 6 7 studied this for a year was that we should not be supporting taxation of commerce over the Internet. 8 9 There was also certainly a factual 10 discussion at the time in which people were talking 11 about the fact that e-commerce was going to take over everything in retail everywhere all the time. 12 13 I think history has now demonstrated that that so far is not the case, that the concern about 14 retail being destroyed was a panicky response, maybe 15 16 even deliberately generated. The current status that we have is that we 17 have a moratorium that continues to grandfather. As a 18 matter of fact, even access taxes, even the access 19 taxes are grandfathered in under the current 20 moratorium. 21 22 Let me be very clear about this.

The purpose of this resolution is an effort 1 to streamline sales tax in the states for the purpose 2 of overcoming the Quill decision, so that commerce 3 can be taxed on the Internet. 4 That's what this proposal and resolution is 5 6 here this morning. 7 It's an ongoing issue. We're very well aware of that. Gov. Geringer raised a very legitimate 8 issue about how technically you could put terminals 9 in stores and thereby avoid taxes over the Internet. 10 But my proposal has always been that we simply do not 11 tax remote sales over the Internet. 12 And that of course would eliminate that 13 concern and that was thoroughly discussed in the 14 year's debate. 15 16 I certainly want to be recorded as no on this and would suggest, Mr. Chairman, that we may 17 wish to leave the vote open for a limited period of 18 time so that other governors not present can have an 19 opportunity to record their votes. 20 I know that in the past, anyway, one or 21 22 more of the governors who are not here, the governor

23

of California being one, has voted no in this type of 1 position. He's not able to be here this morning, but 2 others may want an opportunity to record at a later 3 4 time. I would vote no and would ask that the roll 5 6 be kept open for at least several days. 7 (A chorus of ayes.) VICE CHAIRMAN ENGLER: My sense would be 8 that we just go ahead and take the voice vote. We 9 don't normally record noes, but I think in this case, 10 given the deference of some of the members that have 11 such strong feelings, rather than get into a recorded 12 13 vote with the attendance that we have, renew the policy. 14 But if there are some -- as I said, there 15 16 are some members who wish to be recorded no -- let's do that. 17 So, again, I think we've already moved the 18 19 policy. 20 CHAIRMAN GLENDENING: The motion on the floor is actually for all of the policies for the 21 Executive Committee. 22

1 Mr. Vice Chair, if it's okay with you, I'll interpret that motion as being all the policies 2 3 except for this one. We'll have a separate voice vote 4 on this policy. 5 Is that all right? 6 VICE CHAIRMAN ENGLER: That's fine. CHAIRMAN GLENDENING: All those in favor of 7 the other Executive Committee policy recommendations, 8 with the exception of the e-commerce one, all those 9 10 in favor? 11 (A chorus of ayes.) CHAIRMAN GLENDENING: If we have then a 12 13 separate motion on the e-commerce -- is there a second for it? 14 15 VICE CHAIRMAN ENGLER: Second. 16 CHAIRMAN GLENDENING: Moved and seconded. 17 All those in favor? 18 (A chorus of ayes.) CHAIRMAN GLENDENING: Those wishing to be 19 20 recorded as a no? Gov. Gilmore? 21 22 VICE CHAIRMAN ENGLER: And just checking on

the Chair, Vice Chair on that -- and Gov. Cellucci 1 left a vote with me on that. 2 CHAIRMAN GLENDENING: Yes, Gov. Cellucci 3 and Gov. Owens. Great. Thank you. 4 5 If we could turn at this time to suspension 6 of the rules. 7 Gov. O'Bannon? GOVERNOR O'BANNON: Mr. Chairman, I move to 8 suspend the rules on the education policy. 9 CHAIRMAN GLENDENING: Second? This is for 10 11 purpose of consideration of the Committee on Human Resources amendments to H.R.-4, the education reform 12 13 package. Do I hear a second for that? 14 GOVERNOR SUNIA: Second. 15 CHAIRMAN GLENDENING: All those in favor? 16 17 (A chorus of ayes.) 18 CHAIRMAN GLENDENING: Three-fourths having said aye, the rules are suspended. 19 The proposal is outlined in the pink packet 20 before you and the committee is recommending 21 22 amendments to this policy.

GOVERNOR O'BANNON: Mr. Chairman? 1 2 CHAIRMAN GLENDENING: Yes? GOVERNOR O'BANNON: I move the policy, H.R.-3 4, as amended. 4 CHAIRMAN GLENDENING: We've had discussion 5 6 of this in the governors-only luncheon as well, as the committee discussions and all. 7 I would remind you that it requires a 8 three-fourths vote. 9 All those in favor, please say aye. 10 (A chorus of ayes.) 11 CHAIRMAN GLENDENING: Opposed? 12 13 GOVERNOR KING: Mr. Chairman, I'd like to just comment for a moment. 14 I'm in support of this amendment. I have 15 16 talked to my commissioner of education. Again, the only little caveat that I want to put up is that we 17 are supporting annual assessments of students in 18 reading and math. 19 20 I just want to be sure that the ultimate 21 legislation that emerges, number one, assures that 22 states and localities will design those assessments. 23

Number two, that the Federal Government, if they're
 going to require the assessments, provide funding for
 same.

And number three, that there be flexibility in terms of the design of the assessments because if we're going to have a national test imposed on us from Washington, it's going to be logistically difficult for the states.

9 So I think that the language here is 10 sufficient for that, but I just wanted to note for 11 the record that if you look at this resolution 12 overall, there is a definite quid pro quo, and the 13 governors are accepting additional assessment and 14 additional accountability.

But without the funding, certainly, our willingness to accept those mandates should be contingent upon the additional funding that will be part of this package.

19 CHAIRMAN GLENDENING: Gov. King, you're 20 exactly right, and that was our discussion both with 21 the governors and a sense of the resolution.

22 There was also a discussion with the

Secretary of Education, Secretary Paige, as well as 1 with the President. And when we meet later with 2 legislative leaders, we will try to reinforce that 3 very important point as well. 4 Gov. Hodges had to leave. He was one of the 5 6 lead governors on this. 7 We have a motion and a second. Any other discussion? 8 9 Governor? GOVERNOR KEMPTHORNE: Mr. Chairman, I would 10 just reiterate what Gov. King pointed out, but we 11 have added a new section, which is Funding Federal 12 13 Mandates, and I will read the first line: 14 The Federal Government has an obligation to fully fund education mandates on the states. And also 15 16 the last portion of this where we do reiterate our position that there should be full funding for IDEA. 17 CHAIRMAN GLENDENING: 18 Yes. 19 GOVERNOR KEMPTHORNE: Thank you. 20 CHAIRMAN GLENDENING: Thank you. With those clarifications and points of emphasis, we have the 21 motion and second before us. 22 23

1 A	11	those	in	favor?	
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2 (A chorus of ayes.)

3 CHAIRMAN GLENDENING: Opposed?

4 (No response.)

5 CHAIRMAN GLENDENING: The motion is 6 adopted.

7 Now we can move to today's guest. I was very pleased that yesterday, our new Cabinet members, 8 Secretaries Whitman and Mineta and Martinez, attended 9 our Smart Growth and Quality of Life Task Force 10 meeting and making it clear in the discussion that 11 this moving more from just a nationwide discussion of 12 13 sprawl and quality of life issues, and instead, much more to a discussion of what is the national 14 government's role in this as well, and can we have an 15 16 active partner in the national government. 17 I do want to thank several of the governors who participated in that meeting and who made 18 significant contributions in their own right. 19 20 Gov. Ventura was there an hosted a regional policy conference on smart growth just recently and 21 22 in fact, has proposed several initiatives for

Minnesota, and particularly dealing with the issue of
 transportation and sprawl.

Gov. Hull will be hosting a meeting in 3 April in Arizona addressing the issue of smart growth 4 and land use policies. 5 Gov. Barnes was at the task force and has 6 taken very significant actions with a new regional 7 authority that has the ability to override both on 8 transportation and planning decisions when they 9 contribute to sprawl. 10 I do think, by the way, that it was 11 interesting that the main effort, as I understand it, 12 13 Roy, for your initiative, came as much from the Greater Atlanta Chamber of Commerce as it did from 14 the traditional environmental groups, reflecting the 15 16 fact that sprawl is considered increasingly to be a drag on economic development. 17 And Roy, I thank you for your leadership as 18 well. 19 20 There is clearly a genuine sense of urgency on this issue. When I say a sense of urgency, it's 21 not just rhetoric, but I just ask people and I ask 22 23

our citizens every so often to stop and think about it, how many times you've gone by a place just in your routine travels to and from work that, a month ago, might have been a forest or a tree stand and is now a strip mall or if you think about the farm that was there for years and years and all of a sudden, is a subdivision.

8 And what we're seeing, an accelerated pace 9 all across this country, is the loss of those open 10 space and those trees and forests and agricultural 11 land.

Smart growth and the quality of life issue 12 13 speaks directly to the concern of many of our citizens on this. It is about people's desire to 14 spend evenings at home with their family instead of 15 16 sitting in traffic congestion. And it's about creating safe, walk-able communities. And it's about 17 people wanting to enjoy open space and parks and 18 playgrounds. 19 20 But I would also emphasize, it is about better use of our tax dollars. 21

22 Sprawl, in fact, is fiscally irresponsible.

In Maryland, without exaggeration, we will be 1 spending tens of billions of dollars to accommodate 2 3 sprawl in terms of water and sewer lines and roads and new schools and new parks and so on. 4 And across the country, again, minimally, 5 hundreds of billions of dollars to accommodate 6 7 sprawl. And I just want to stress that sprawl is 8 not just an issue here. It's not just an east coast 9 or southern or west coast issue. There's just 10 unplanned and poorly planned development in just 11 about all of our states. 12 And I note with great interest that 25 13 governors currently have major initiatives, either 14 legislatively or in budget in terms of dealing with 15 16 this issue, and in fact, 34 governors used the discussion of sprawl or quality of life relating to 17 that as part of the state of the state message. 18 On this topic, I'm very pleased to present 19 our guest here today. We are joined here this morning 20 by Thomas Hylton, our guest speaker. 21 Mr. Hylton is a Pulitzer Price-winning 22

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journalist from Pennsylvania and is the author of the book, "Save Our Lands, Save Our Towns."

3 There is a copy of this at your desk, in front of you there, and we present this with the 4 compliments. And we're very, very pleased that the 5 author is here to work with us. 6 7 I would also note that Mr. Hylton is host of a public television documentary of the same name. 8 The program was broadcast on the Pennsylvania public 9 broadcast system in the summer of 2000, and will air 10 11 nationwide this year.

12 Since publication of this book in 1995, he 13 has given over 250 presentations in 25 states on land 14 use, planning, and community-building. And in 15 Pennsylvania, his book has been distributed to every 16 legislator and 500 other state and local officials by 17 the Pennsylvania secretary of environmental

18 protection.

He's a three-time winner of the American
Planners Association annual journalism award. Thomas
Hylton received a fellowship from the Society of
Professional Journalists in 1993, to study state

1 planning issues. And his book is based on that 2 research.

3	For 22 years, he wrote for the Pottstown
4	daily newspaper, The Mercury. His editorials
5	advocating the preservation of farm land and open
6	space in southeastern Pennsylvania won a Pulitzer
7	Prize in 1990. And he has served on the town planning
8	commission.
9	Let us give a very warm welcome to our
10	guest speaker here today.
11	(Applause.)
12	MR. HYLTON: Thank you very much. Thank
13	you.
14	Abraham Lincoln said that a nation consists
15	of its territory, its people, and its laws. But we
16	might also add it consists of the things that people
17	build on their territory.
18	We build houses. We build stores. We build
19	offices.
20	And the question I ask you to consider this
21	morning is, does it make a difference how we arrange
22	the things we build?
23	

Does it make a difference if we put the 1 2 houses over here and the factories over there and the offices over there? 3 Well, there's a growing recognition across 4 this country that it does make a difference. It make 5 a huge difference, because if we arrange things the 6 7 right way, we can build real communities, places that bring out the best in people and help them thrive. 8 9 If we build things right, we can protect 10 the environment, the farm land and the forests we 11 love. If we build things right, we can save 12 13 people a lot of time and a lot of money. 14 We can even promote social justice, make it more likely that every child in this country will 15 16 have a fair chance in life, just by the way we arrange the things we build. 17 And some people call this smart growth. I 18 like to think of it as building real communities. And 19 I have some slides I'd like to show you, if we can 20 hit the lights. 21 22 One of my most enjoyable experiences is 23

reporting for field trip duty with my wife's second 1 graders at the Lincoln School in Pottstown, 2 3 Pennsylvania, a small town. In this particular trip, the kids were 4 studying local heroes, so we went to visit the 5 Pottstown police department and the fire department. 6 7 Here the kids are shown walking eight blocks to Pottstown Borough Hall, where they were 8 given a tour by our community services officer, 9 Charlie Wagg, also known as Officer Friendly. And 10 he's explaining to the kids here that the policeman 11 is your friend. 12 Then he took them in the basement and 13 showed them the jail. 14 (Laughter.) 15 16 Then we talked up to the Phillies Fire Company, where firefighter Bill Kraus explained a 17 little bit about fire safety in the home. And before 18 we were done, he blew the siren on the hook and 19 20 ladder truck, and the kids liked that. Then we began walking back towards Lincoln 21 22 School. But we stopped off on the way at the Hylton

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house. All the kids trooped into the backyard, where they ran around a little bit, had a healthy snack of an apple.

I was in the kitchen at the time sneaking a candy bar. And getting our dog Rugby, so all the kids had a chance to pet the dog before walking on back to school.

8 Now this kind of pleasant experience is 9 made possible because my town of Pottstown is a 10 pedestrian community, the kind that's been considered 11 obsolete for about 50 years.

12 And so, we have literally millions of 13 children growing up all across America who have no 14 idea what a neighborhood looks like.

And so, we have to teach them with textbooks. This is actually a textbook. And you can see that they have a drawing there of closely spaced houses just a block or two away from Main Street, with the library and the five-and-dime, and the park where they can have a pick-up game of baseball. But what we don't explain to our children

is that, thanks to modern planning and zoning dogma,

things like single-use zoning, minimum lot size, 1 side-yard set-back requirements, and the vast 2 3 majority of municipalities in this country with zoning, a neighborhood like this is expressly 4 forbidden by law. 5 Now I had the good fortune to be born and 6 spend the first few years of my life in one of the 7 loveliest neighborhoods of Pennsylvania, the little 8 town of Wyomissing. 9 Wyomissing was founded around the turn of 10 the century by two German immigrants who built up a 11 big business called the Berkshire Knitting Mills. 12 In the 1930s and '40s, the Berkshire was 13 the largest manufacturer of women's hosiery in the 14 entire world. Back in 1912, these industrialists 15 16 hired a town planner. He drew in the streets and where the parks and the schools were going to be, and 17 he designed Wyomissing to have all the elements of 18 society in less than one square mile. 19 20 So my family's little row house, shown here, was just three blocks from the mansions of the 21 men who founded Wyomissing. It was just two blocks 22

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from the Berkshire knitting mills, where my father 1 helped develop the world's first nylon stockings back 2 3 in 1940. His office was so close to home, he not 4 only walked to work. He could even walk home for 5 6 lunch. 7 And rather than detracting from nearby residential areas, the Berkshire actually enhanced 8 It was a beautiful factory complex. My father 9 them. took this photo in 1944. 10 Well, my father died at a young age and my 11 family moved into an apartment in the nearby city of 12 Reading, at that time a city of 100,000 people. 13 14 Reading was already declining, but still, a great place to grow up. I could walk to all my 15 friend's houses. I could walk to school, where I had 16 a wide range of friends, from the son of a janitor to 17 the daughter of a neurosurgeon. 18 After school, I could walk everywhere I 19 needed to go. I could walk to choir practice at 20 Christ Church, the Reading YMCA, my favorite place, 21 the Reading Public Library. 22

At least once a week, I would walk up to my 1 grandmother's apartment, as a present-day second-2 grader in Reading can still do. My grandmother was 3 always home. She was always ready to give lots of 4 love and attention and I could be useful to her. I 5 could run errands for her at the corner store. 6 7 My sister had the use of the family's only car to commute to nearby Albright College, but she 8 could take a city bus if she had to. 9 Now right up to the 1950s, all over 10 America, our cities and towns had thousands of homes 11 in every price range and they were all pretty close 12 13 to each other. And they had thousands of jobs and 14 offices and manufacturing plants and they were also close by. 15 16 So poor and working-class people could patronize the same stores, the same schools, the same 17 public places as the middle class and the affluent, 18 which fostered upward mobility and which gave 19 20 everyone in society a personal stake in maintaining public order. 21 22 Now I'm dwelling on all of this because,

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unfortunately, there's a whole generation of
 Americans who have no idea what a wonderful place a
 city or town can be, especially for a child growing
 up.

In fact, most suburbanites think cities and 5 towns are terrible places to live. And the reason 6 they think they're so awful, even though people have 7 been living there for thousands of years, is because 8 they've witnessed the results of 50 years of 9 senseless public and private policies that have given 10 every incentive for our middle class and affluent 11 residents to abandon our traditional cities and towns 12 instead of improving them, and which have legally 13 14 mandated an uqly, inefficient, environmentally damaging and socially-divisive way of life we've come 15 16 to known as suburban sprawl.

17 In 1948, the year I was born, the City of 18 Philadelphia was a prosperous, stimulating, even a 19 fashionable, place to live. It had an outstanding 20 public school system.

21 Center city Philadelphia is still thriving,22 doing better than ever.

But surrounding center city, many of the 1 neighborhoods lie in ruins, while the city abandoned 2 by the middle class, abandoned by industry, struggles 3 just to survive. 4 Meanwhile, the countryside surrounding 5 Philadelphia, which once boasted some of the most 6 7 scenic landscapes and fertile farm land in America, has been nearly obliterated by sprawling development. 8 9 In the last 30 years, the four suburban countries outside of Philadelphia have lost better 10 than a third of their farmland, even as the region's 11 total population has actually decreased by 160,000 12 13 people. 14 And throughout America, the story is exactly the same. 15 16 Hundreds of our traditional cities and 17 towns have lost population since the '50s, always accompanied by eroding neighborhoods. And then 18 outside those cities, our states have lost millions 19 20 and millions of acres of farmland to low-density, random, sprawling development. 21 22 But perhaps worst of all, we've lost that

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sense of community that we used to enjoy when we had 1 people of all ages and all income and all walks of 2 3 life living together in the same physical towns. Thanks to a fellowship, I had a chance to 4 look at several states, such as Vermont, shown here, 5 that started programs to save their cities, towns and 6 7 countryside. State planning is a pretty simple idea. It 8 usually starts off by asking people, what kind of 9 society would you like to shape for your children and 10 your grandchildren? 11 And once you've thought about it, write 12 13 down some goals. And then once you have some goals in mind, you come up with a strategy to reach your 14 qoals. 15 16 And when you have a state strategy, then 17 you want every agency of the state government to follow your plan. And you want your local governments 18 to follow your strategy. 19 20 And citizen task forces from the State of Vermont to the State of Washington have reached 21 22 pretty similar conclusions about what they'd like to 23

1 see.

2	They'd like their cities and towns to be
3	safe and attractive places for people to live. They
4	want to protect their farms and forests. They want
5	good government services at the least possible cost.
6	They want decent housing everybody can
7	afford. They want equal opportunities for all our
8	children.
9	They want to foster a sense of community.
10	And most of these states, after
11	considerable research and debate and public
12	discussion, have reached similar conclusions about
13	what they ought to do.
14	They ought to build communities, not
15	sprawl.
16	Now we all know what communities look like.
17	That's what we put on Christmas catalogues because
18	they make us feel so warm and cozy.
19	We just don't build them.
20	Now a real community, by my definition,
21	first of all, it's got a sense of place. You can tell
22	where it starts and you can tell where it stops.
23	

1	A real community is a place where at least
2	some people live close to where they work and where
3	children can walk to school.
4	There's a little town in Pennsylvania
5	called Tawanda. You see the north branch of the
6	Susquehanna and then right off the river is Main
7	Street, with closely spaced stores and offices and a
8	big civic building, the county courthouse. And then
9	right off Main Street you see a very nice residential
10	area.
11	So maybe if some people work on Main
12	Street, they can walk to work. Kids can walk to
13	school.
14	A real community has a mixture of people of
15	all ages and all incomes. It's got a mixture of white
16	people and black people and whatever other ethnic
17	groups live in the region.
18	A real community is built to a human scale
19	rather than a car scale, with a wide variety of
20	housing types, such as apartment buildings and
21	single-family townhouses, and single-family detached
22	houses that are placed close enough together so
23	

people can walk some of the places they need to go if 1 they want to, and they can enjoy some informal 2 meetings and greetings on the street. 3 A real community has a lot of great big 4 shade trees that are close to the street and close to 5 the sidewalk, and flowers, because nature is so 6 7 important to us. After better than 20 years of newspapering, 8 I came to the conclusion that most of the problems we 9 have -- crime, chronic poverty and welfare 10 dependency, the degradation of our cities, the loss 11 of farm land and open space, even the stress in 12 people's lives -- could be greatly alleviated by 13 building real communities. 14 In 1992, New Jersey passed its first 15 comprehensive plan. New Jersey has identified about 16 600 of what they call Communities of Place, where 17 they're trying to get the state agencies to focus 18 their energies towards rebuilding their traditional 19 20 cities, their older suburbs. Before adopting this plan, the New Jersey 21 22 legislature wanted an independent assessment of its

1 likely impact.

2	The year-long study directed by Rutgers
3	University concluded that implementing this plan
4	would save New Jersey over 20 years, \$1.3 billion in
5	infrastructure costs and about \$400 million annually
6	in operating costs.
7	As you know, Maryland has smart growth
8	legislation. Every traditional municipality in
9	Maryland, Baltimore, Cumberland, Hagerstown, is
10	designated as a priority funding area.
11	Then the counties are asked to define areas
12	surrounding them where it makes sense to have growth
13	at a density that's reasonable and their priority
14	funding areas, and then those are the only places
15	where Maryland is going to put infrastructure
16	dollars.
17	Washington and Oregon require formal urban
18	growth boundaries around their cities and towns.
19	Development is given the red carpet treatment inside
20	the growth boundaries, except for agriculture and
21	forestry.
22	It's heavily restricted outside the growth

1 boundaries.

2	But even there, there's a problem because
3	inside those growth boundaries, you see the same kind
4	of hodge-podge you see everywhere else.
5	To build real logical, coherent
6	neighborhoods, we need to rediscover something called
7	the official map.
8	This is the first official map in
9	Pennsylvania. It was done by William Penn in 1682 of
10	the City of Philadelphia. He drew in the streets and
11	the park system.
12	As Philadelphia grew out of the Delaware
13	River, it grew according to his official map. And as
14	Philadelphia grew to the north and to the south and
15	to the west, the city engineers extended out the
16	street system. And development happened in logical,
17	contiguous pieces moving out from the center.
18	And that's how every American city and town
19	grew right up through the early 1900s.
20	Then we got into zoning blobs.
21	But now, there are a few municipalities
22	that are rediscovering the official map. This is an
23	

official map of Cornelius, North Carolina, north of 1 Charlotte. Cornelius saw all this sprawl coming 2 their way. They wanted it to be a real town. So they 3 drew out an official map showing where the streets 4 are going to be, and where the parks and where the 5 schools and where the open space is going to be. 6 7 And so, this becomes like the picture on the outside of the jigsaw puzzle box. When everybody 8 has built everything they're allowed to build, this 9 is what you're going to look like. 10 11 Very few people have any idea how compact a quality community can be. Let me give you this 12 13 example. 14 This is a map of Cranberry, the fastestgrowing township in Western Pennsylvania. This is 15 16 what it looks like. It's got 18,000 people sprawled out over 23 square miles of its territory. 17 Now let's suppose that we were to rearrange 18 the 18,000 residents of Cranberry into two villages. 19 We'll take 6000 people and put them into a village of 20 1.2 square miles, which I'm going to call Swarthmore. 21 22

We'll take the other 12,000 people and put them in a 1 village of 1.8 square miles, which I'm going to call 2 3 Princeton. Now everybody in Cranberry Township is 4 living in two villages that take up just 15 percent 5 of the land area. So you're saving your farm land and 6 7 open space. And you're also saving a ton of money 8 because you're not putting infrastructure all over 9 creation. You're keeping it in compact areas. 10 And because people are living closer to 11 things they might want to do, they could actually 12 walk. You could have schools in your villages, public 13 schools, where kids can walk to school or ride a 14 bike. 15 16 We even have room in our villages, as small as they are, for higher education. And Swarthmore --17 we'll put Swarthmore College, because Princeton is 18 twice as big. We'll give those folks a university. 19 20 We'll call it Princeton University. And because people are living in a compact 21 22 area, you can have public transportation.

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Of course, I'm talking about real places. 1 The combined population of Swarthmore, Pennsylvania 2 and Princeton, New Jersey, is equal to that of 3 Cranberry. But they take up just 15 percent of the 4 land area, even including most of the college 5 6 campuses. 7 And although Princeton, New Jersey is one of the most fashionable addresses in the United 8 States, it's amazingly diverse. 9 78 percent of the residents of Princeton, 10 11 New Jersey are nonHispanic white. 8-1/2 percent are black. 7 percent are Asian. And 5 percent are 12 13 Hispanic. 9-1/2 percent of the residents of Princeton 14 are poor, almost identical to the state-wide average 15 16 for New Jersey. 17 So here you have one of the loveliest places in the United States to live, to work, to 18 bring up children. And yet, it's got room for people 19 20 of all ages, all incomes, all races, and all walks of life. 21 And there's been an incredible movement in 22 23

just the last five or six years towards building 1 communities that are like traditional towns. And the 2 3 famous one is Celebration, Florida, being built by Disney. 4 Disney development sent architects all 5 throughout the Southeast to look at the finest small 6 7 towns, which they tried to recreate in Florida. This is the downtown of Celebration. It's got closely 8 spaced stores and offices, apartments on the upper 9 floors. The parking is hidden behind the buildings. 10 Celebration's got great big houses and 11 little houses and in-between houses and apartment 12 houses, all in the same neighborhood. 13 14 The biggest lot size in Celebration is a quarter of an acre. 15 16 And Celebration has a public school, with all grade levels, K through 12, in one building, and 17 all the kids walk to school. 18 Of course, in many of our states, we don't 19 20 need to build new towns. What we need to do is to rediscover and rebuilt and expand the wonderful towns 21 22 we already have.

And Brownfields reclamation is an 1 outstanding way to do that. This is a former 2 scrapyard in Pittsburgh, Pennsylvania, that's been 3 reclaimed and transformed into a lovely residential 4 and office development. 5 If I could wish anything for our children 6 growing up in America, it would be for them to live 7 in a real town, like my town of Pottstown. 8 9 Within our 4-1/2 square miles in Pottstown, we've got 22,000 residents and 14,000 jobs, an 10 excellent balance that allows a third of us to live 11 and work in the same small area. 12 13 Yes, suburban sprawl seems like a natural way of life to us. But in the whole sweep of 14 civilization, it's only a couple of ticks on the 15 16 clock. It's an experiment that seemed to work well 17 in the short-run, but does not work at all in the 18 long-run. 19 20 Going back thousands of years from the days of the ancients, the Egyptians, the Greeks, the 21 Romans, the Medieval era, Colonial times, right up to 22 23

the 1800s and the 1900s in America, the vast majority of nonfarming people have lived in villages. They've lived in towns. They've lived in the neighborhoods of cities because they make so much sense as a way of life.

6 Standing on the back patio of my house in a 7 cool winter evening, looking over moonlit rooftops to 8 the clock tower of Transfiguration Lutheran Church, 9 which has been standing since the days of Abraham 10 Lincoln, I feel a sense of kinship with my neighbors 11 and the generations before me that have lived under 12 its glow.

13 If we want to encourage caring in America,
14 I've come to believe we need places to care about.
15 Thank you very much.

16 (Applause.)

17 CHAIRMAN GLENDENING: Tom, thank you very 18 much. He's agreed to take some questions here as well 19 from our colleagues.

Let me ask Gov. Ridge, first, since much of this is part of what's going on in Pennsylvania and, of course, you have been a leader in some of the land

preservation efforts and particularly, I want to tell 1 you as a governor of a state that borders on the 2 3 Chesapeake Bay, your actions have helped us considerably. And the fact that you're not a Bay 4 state, you could have, I guess, somewhat washed your 5 hands and said, well, it's not our responsibility. 6 7 And you've really stepped up. So I'm so pleased to see much of this going 8 on in reference to your state. 9 So let's start with you, if that's all 10 right. 11 GOVERNOR RIDGE: First of all, Tom, thank 12 13 you for your wonderful presentation. I appreciate the 14 fact that you recognize the diversity of the challenges that governors have. It's very complex 15 16 when it comes to land use and sprawl. 17 I would note that since your initial assessment of Pennsylvania's challenges, and in part, 18 because of that assessment, we're doing things a 19 20 little bit different, we think a lot better, in Pennsylvania than we've ever done before. 21 22 I just want to thank you for your 23

1 presentation.

2	Having grown up in a smaller community
3	myself, we didn't necessarily walk to school, but we
4	could walk to shop and we could walk to the ballfield
5	and we could walk and visit neighbors and relatives.
6	I appreciate that notion.
7	And I would just alert my colleagues that
8	we've invested in a program called Growing Greener,
9	Growing Smarter.
10	We actually followed Tom's model to the
11	extent that we had 60 or 70 meetings around the state
12	to come up with some plans to encourage local
13	communities on a county-wide basis to start thinking
14	about intelligent growth and planning.
15	We've invested \$650 million in we didn't
16	borrow it. When times were good, we just put it out
17	there in a plan to deal with acid mine drainage, to
18	deal with farm land preservation.
19	We now rank number one in the country in
20	farm land preservation. We rank number one in the
21	country in rails-to-trails.
22	We still have a lot of work to do. And I

just want to tell you, Tom, that I appreciate your 1 reference to both the achievements that we've 2 accomplished in Pennsylvania, but also the continuing 3 notion of the challenges we have in Pennsylvania as 4 well. 5 You showed Pottstown and a few other 6 places. We literally have hundreds of those 7 communities in Pennsylvania. 8 9 I want to thank you also for featuring Brownfields legislation. 10 One of the most important things we can do 11 in this country, and I think every governor agrees, 12 13 if you want to -- not necessarily prevent -- but if you want to slow down the migration of your jobs in 14 your community to the suburbs or to the farm lands, 15 16 then we need very aggressive support from the Federal Government so that we can re-utilize those old 17 abandoned industrial sites from gas stations to steel 18 mills. 19 20 We've done it in 700 sites in Pennsylvania. And with just a little tinkering of the few 21 regulations here in Washington, D.C., we could do a 22 23

1 heck of a lot more.

2	To your point, Tom, and finally, I'll
3	conclude, in order to grow those communities, you
4	need good schools and you have to have jobs.
5	If you have good schools in the
6	neighborhood, if you've got jobs in the neighborhood,
7	people stay in the neighborhood.
8	If you don't have jobs in the neighborhood,
9	if you don't have good schools in the neighborhood,
10	people are going to leave.
11	So one of the other challenges we're
12	dealing with suburban sprawl is improving the quality
13	of public education in our urban communities.
14	And I thank you, Tom, for your great
15	presentation.
16	MR. HYLTON: Thank you.
17	CHAIRMAN GLENDENING: Gov. Ridge, thank you
18	very much.
19	Let me also, by the way, also note quickly
20	one last point.
21	Historically, there's been a great
22	reluctance for the national government to be involved
23	

1 in some of these issues.

2	In recent years, we have recognized, I
3	think, that the national policy can either reinforce
4	reinvestment in existing communities or can
5	contribute to sprawl.
6	And I was very pleased not only with the
7	secretaries in the Bush Administration that were part
8	of our work group and indicated their strong support
9	to try to find ways to help just state policy not
10	anything doing with the federal, but just to
11	reinforce state policy.
12	But there was a leadership conference up in
13	Pennsylvania which Gov. Bush attended as well. And
14	that was one of the issues that members of Congress
15	had asked as well.
16	Let me turn to Gov. Vilsack here.
17	GOVERNOR VILSACK: Thank you, Mr. Chair.
18	I come from a state that has quite a bit of
19	open space. But we have very few zoning laws. In
20	fact, two-thirds of our counties are not zoned.
21	I'm interested in knowing, given that
22	dynamic, how you would begin the dialogue in a state
23	

where there has been a resistance to any kind of
 direction about land use, the attitude being that
 it's my land and I should be able to use it how I see
 fit.
 MR. HYLTON: If people in Iowa like the way

6 it looks -- and I had an opportunity to drive through 7 Iowa in 1993 when it was looking greener probably 8 than it's ever looked in its history, and it was just 9 delightful.

10 And you can drive through the farm fields 11 and in the distance you can see what it looks like --12 woods -- but it's really a town when you get closer. 13 And if people like that kind of community 14 that you have in Iowa, you have to make sure that you 15 support it and that you don't undermine it by putting 16 infrastructure outside of your traditional towns.

And frankly, I think one of the things you can do is bring people in from the east or from the west that have seen their towns undermined by policies where you have encouraged infrastructure out in the suburban areas and seen their towns destroyed. Because you have not reached that point.

Your towns and cities are still relatively healthy. I 1 mean your towns are all healthy. Your capital could 2 use some people downtown, in the downtown areas. 3 But I think if they like that way that it's 4 been, you have to point out to them, if you don't cut 5 off the infrastructure money, if you don't start 6 7 thinking about the future of your community, what you have right now is not going to stay that way. 8 9 It's definitely going to change. 10 And you have so many examples across the 11 country of how it can be changed in a bad way. CHAIRMAN GLENDENING: Let me also, by the 12 13 way, compliment Gov. Vilsack, who is, in March, the conference on agricultural preservation, leading an 14 effort through the National Governors Association 15 16 Agricultural Preservation. I would recall a statement that I heard one 17 time a number of years ago which I think is just 18 absolutely great. And that is, the greatest form of 19 20 smart growth and revitalization is to preserve working farms. 21 And that's exactly right. 22 23

1	You start with people wanting to stay
2	viable in the agricultural community. You reduce
3	significantly that pressure just to go outwards.
4	So I commend you, Governor, in terms of
5	your leadership in that as well.
6	Gov. Minner?
7	GOVERNOR MINNER: We have some unique
8	problems in Delaware.
9	If you think of a state where we have local
10	zoning, home rule for municipalities. The local
11	zoning is by counties. The state does not do any
12	zoning at all.
13	We all think of that wonderful American
14	dream where we want to own our own home on an acre
15	lot, with lots of grass to cut, until we have to cut
16	it.
17	(Laughter.)
18	But then we go back to that idea of saying
19	sprawl, where 72 percent of our population live in
20	those areas. It's very hard to change the mindset,
21	not only of the people who own those homes, but of
22	the municipalities and the counties who do that
23	

1 zoning.

2	Any suggestions? And did you have those
3	kinds of problems to deal with?
4	MR. HYLTON: Well, in Delaware, you've got
5	it easy compared to Pennsylvania because we have the
6	most fragmented local government in America.
7	We've got 2500 individual, little
8	municipalities.
9	The first thing that you can be optimistic
10	about is that the demographics are all in your favor.
11	First of all, the Baby Boomer generation,
12	we're getting into our 50s and we don't want to have
13	a big house to take care of, and a big lot. We want
14	to be closer to activities and things we want to do.
15	The household size, the family household of
16	the 1950s, where you had mom, dad, and the two kids,
17	that's just 25 percent of our households.
18	The growing households now are single
19	people living alone. The growing households are
20	single-parent families. They want to be closer to
21	things that they want to do.
22	Immigration has a huge impact on our

country, getting more than a million immigrants. And 1 they traditionally start off in traditional cities 2 3 and towns. And as you know, cities and towns are 4 getting safer, much safer than we thought they could 5 6 be ten years ago. 7 And then, you see more middle-class people moving into the cities. 8 9 Wilmington is seeing an increase in its 10 population. Well, that's not by accident. People are finding it more convenient. 11 And you know that there have started some 12 13 traditional developments that are being built across 14 the country. There's one they're trying to build in Delaware, Whitehall. And as more of these things get 15 16 built and people see them and see how nice they are, it's going to be a lot easier to sell them. 17 We are a nation of salesman. And what you 18 have to do is sell people on a better idea. That's 19 what we're doing all the time in private industry. 20 And why on earth would you drive everywhere 21 22 for everything? You have all the disadvantages. You 23

1 can't walk out in the countryside. It's too

2 dangerous. In a town, at least you can walk. You can 3 save yourself a ton of money by not having to drive 4 everywhere. You can have that sense of place and 5 community.

6 And I think you need to create the vision 7 and make it a really clear, compelling vision and get 8 your state agencies, everybody to understand what 9 that vision is, which I know isn't easy. 10 But you have to get them to understand the

vision and get the rules and regulations fitting in with the vision of what you're going to do, and you can make powerful differences.

14 GOVERNOR MINNER: That sounds easy. However, 15 in Delaware, we find that our largest-growing 16 population are those retirees who are moving to our 17 state from the large cities. And they're the ones 18 looking for that acre and home.

And it makes it very difficult. They arenot our own Delawareans.

21 We've passed strong legislation for ag land 22 preservation and are doing very well with that. We

have our open space and greenways legislation passed
 and doing well.

3 But our largest-growing population in Delaware happens to be retirees. 4 MR. HYLTON: Well, I think there's an 5 excellent opportunity for you to get them to start 6 7 shepherding them into Wilmington and Dover and Newark and your other traditional towns because they're 8 9 going to find out, as they're getting a little bit older, that driving everywhere is not a convenient 10 way to live. They'd like to be a lot closer to their 11 services. 12 And you've got an excellent population to 13 work on. 14 GOVERNOR MINNER: Well, I think they'd like 15 16 to be closer to our seashores. 17 (Laughter.) And that makes a difference as well because 18 that's where the majority of them are retiring for 19 20 their retirement homes. 21 CHAIRMAN GLENDENING: Let me turn to Gov. Engler and then Gov. Barnes. 22 23

VICE CHAIRMAN ENGLER: Thank you for the
 presentation this morning. I think it's been
 excellent.

I'm curious if, walking out today, we 4 pointed to the Mayor of the City of Detroit and you 5 arrived there to find that there's a city the size of 6 7 Detroit -- there are no movie theaters that are currently operating in the city. There's great 8 question about the quality of the schools. And so, 9 many parents feel it's an imperative, as soon as 10 their children reach school age, to be moving outside 11 the city. 12

13 Crime is down, though, the lowest rate in14 some 30 years.

But this is a very challenging situation. What do you think the big cities have to do to tackle this first because it seems to me that the smaller towns have some scale advantages. By being smaller, they can change a couple of things and it will be more impactful.

21 One of the problems in a large city, it 22 seems, is that an attempt to do something, often, the

1 cities do a little bit here and a little bit there,

2 and you don't get the critical mass.

3 I'm just curious as to what you'd advise say a city government in one of the large urban 4 centers. It wouldn't have to be Detroit, but that's 5 an interesting example, since I'm from Michigan. 6 7 MR. HYLTON: Well, I was in Detroit for the first time in my life about five years ago and I was 8 absolutely astonished because I expected it to be a 9 total dump, from what I had heard. 10 11 And frankly, I was amazed at how Detroit in the '50s must have been incredibly beautiful. 12 13 VICE CHAIRMAN ENGLER: It was. 14 MR. HYLTON: It is not a city of high dense, packed houses. It's a city of beautiful 15 16 single-family houses, wonderful neighborhoods, terrific views. The finest downtown architecture you 17 could find anywhere in the country. 18 I was just literally blown away. 19 20 And I think you need to start with the people who are not going to be as afraid of the 21 schools. You need to start with those kinds of people 22 23

1 that you can attract into Detroit.

2	And I think aiming things like Brownfields
3	reclamation, which has done wonders for Pittsburgh
4	and which can do wonders for Philadelphia, you really
5	need to put money into reclaiming those brownfields.
6	You really have to cut off the infrastructure dollars
7	out into the suburban areas.
8	And I think that you will find, as I said,
9	the demographics are in the favor of people wanting
10	to move back into cities and towns. Once they get
11	there, they find that they're a lot more attractive
12	than they thought.
13	And I think that we're seeing a trend
14	towards people moving back into cities.
14 15	towards people moving back into cities. But once again, every state policy you look
15	But once again, every state policy you look
15 16	But once again, every state policy you look at, you have to look at it as, is this going to
15 16 17	But once again, every state policy you look at, you have to look at it as, is this going to encourage the redevelopment of a city or is it going
15 16 17 18	But once again, every state policy you look at, you have to look at it as, is this going to encourage the redevelopment of a city or is it going to undermine it?
15 16 17 18 19	But once again, every state policy you look at, you have to look at it as, is this going to encourage the redevelopment of a city or is it going to undermine it? Take schools, for example.
15 16 17 18 19 20	But once again, every state policy you look at, you have to look at it as, is this going to encourage the redevelopment of a city or is it going to undermine it? Take schools, for example. In Maryland, Gov. Glendening, when he came

And now, it's 80 percent because now, 1 Maryland has changed the funding formula to say, the 2 older the school is, the more money we're going to 3 give you to subsidize to rehab it, because we want to 4 keep the schools right where they are. We want to 5 rehab the schools. We don't want you to consolidate 6 schools out into a cornfield somewhere. 7 And then after that, we in Pennsylvania 8 went to the secretary of education in Pennsylvania 9 and said, you're giving a subsidy to build new 10 schools. If rehabbing a school costs 60 percent or 11 more of the cost of a new school, we want you to 12 13 build a new school. 14 We'll give you a subsidy for that. And now, we've changed that formula so that 15 whether you rehab or you build new, you get the same 16 exact subsidy from the state. 17 And it's a matter I think of looking at 18 every policy you have and saying, is it going to 19 encourage redevelopment of our cities and towns or is 20 it going to discourage it? 21 And the same thing with transit and 22 23

1 highways.

2	Highways certainly encourage people to move
3	out of cities and towns, transit makes towns
4	healthier.
5	CHAIRMAN GLENDENING: I would note, by the
6	way, in the Brownfields, that there's several pieces
7	of federal legislation that are talking about
8	strengthening the Brownfields considerably, which we
9	have used successfully and I know a number of my
10	colleagues here have as well.
11	Let me turn next to Gov. Barnes, and then
12	trying to keep order, as I see them here, Gov. Holden
13	after that, and then Gov. O'Bannon and Gov. Geringer.
14	Senator Daschle is running just a few
15	minutes late, so I think we'll have time for these
16	questions as well.
17	Roy?
18	GOVERNOR BARNES: I want to follow up on
19	something that Gov. Minner said.
20	When you ask people about, just as you
21	pointed out, when you ask people, what is idyllic?
22	What is ideal about where they want to live? They
23	

want to live in these neighborhoods and everything
 else.

3	But when it turns to density, if you ask
4	them about that, then they go berserk on the density.
5	The first question is, how do you ever
6	reconcile that, because that becomes a big problem.
7	In any of these efforts, when you say, we want to
8	build neighborhoods. So, therefore, we have to
9	increase density.
10	It's used as a political weapon. You know
11	these folks are trying to build more per unit.
12	The second thing is, I'm a big believer
13	that private business is what moves development
14	patterns. What kind of incentives have you seen that
15	work with private business to create this type of
16	development?
17	And lastly, what do you do about the sprawl
18	developments that you've already shown here? What do
19	you do with them, that's already built?
20	MR. HYLTON: Okay. I'll be happy to answer
21	those.
22	But first, I want to mention, I feel bad

that I didn't mention -- I know that Michigan is a 1 leader in Brownfields reclamation and I didn't mean 2 to -- I recognize the fact that Michigan has been out 3 in the forefront of that. 4 5 As far as density, Americans have no conception of density. And density is just a word you 6 7 stay away from. I'll give you an idea about how Americans 8 have no idea of density. 9 Most people would agree that Paris is one 10 of the most beautiful cities in the world. Well, let 11 me say, when they think density, they think of 12 13 European cities. 14 We're not looking for density that's even close to that. 15 16 Most people think that Paris is one of the most beautiful cities in the world. It's got the same 17 population about as Chicago, about 2 million people. 18 But in land area, it takes up the same size as 19 20 Peoria, Illinois. So if you took all the people in Chicago 21 and moved them to Peoria, Illinois, that would be the 22

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density that you're talking about, European density. 1 That's 50,000 people per square mile. 2 We don't need anything close to that to 3 make walking possible. All we need is 5000 per square 4 mile. That's Swarthmore, Pennsylvania. 5 If you want to make it really easy to walk, 6 7 really easy to get around, then 10,000 people. That's Charleston, South Carolina, one of the most beautiful 8 cities anywhere in the world. Or that's Oak Park, 9 Illinois, a lovely, green, leafy, suburban, 1920s 10 suburb of Chicago. 11 So when you're talking about densities, you 12 13 have to be careful to say, we just want to put things close enough together so that people can walk. And we 14 know what that formula is, how many people you need. 15 16 About 5000 to 10,000 per square mile. And you need to show them what you're talking about. 17 It's so important. Once they see what 18 you're talking about, they say, yes, I really like 19 20 that. Then the second question was private 21 22 developers. And of course, you're very fortunate. The 23

chamber of commerce is taking a lead in this issue. 1 And you have John Williams, who is going to do more 2 3 to covert builders towards building traditional communities, probably, than an awful lot of 4 government efforts could ever do. 5 And I think what you need is things like, 6 for example, last year, Maryland passed a rehab code 7 based on New Jersey. New Jersey passed a rehab code 8 in 1997 to make it much easier to rehab an older 9 10 structure. 11 And when they did that, within a year, three of their largest cities increased their rehab 12 13 60 percent. 14 And then, Maryland, as I said, passed it last year. And I think a lot of other cities are 15 16 looking at rehab codes. 17 And then Brownfields. I mean, not only to me. To me, you subsidize things that you want people 18 to do. 19 20 I get a tax break for giving to the Red Cross because that's something that we want people to 21 22 do. 23

Well, if you want to have people building
 downtown, then you've got to give them some kind of a
 subsidy to get the ball rolling.

And I think you as a governor can really do a lot by praising the companies that are doing the right thing and, if you have the courage, to go after the companies that are doing the wrong thing.

8 The fact that Bell South is locating in a 9 transit-oriented development in the City of Atlanta 10 is going to be a tremendous boost to this whole idea 11 of revitalizing our cities, and I think they're to be 12 highly commended.

And I think when a company wants to do that corporate campus out there in a greenfield, that everybody is going to have to drive to, that is going to chew up farmland and open space, that the poor and working class can't possibly get to, you shouldn't be giving them a subsidy to do that.

19 You should be criticizing them for it.
20 Now what was your third question?
21 GOVERNOR BARNES: What do you do about the
22 sprawl neighborhoods you already have?
23

MR. HYLTON: That's not too hard to 1 2 redevelop. That's not too hard to get those densities back up. 3 When you look at traditional suburban 4 sprawl, there's an incredible amount of vacant land 5 that's already sitting out there. And you can start 6 7 rebuilding that. For example, in Mashby, Massachusetts, 8 there was an old mall that died. And a builder came 9 in and decided that he was going to make a village. 10 He used the mall to start a little downtown. 11 The same thing has been done in Boca Raton, 12 13 Florida, where there was a dead mall and they came in and they built a little town center, with stores and 14 offices on the first floor and apartments on an upper 15 16 floor, some parking garages that are tastefully hidden behind townhouses, a little Main Street. 17 Reston, Virginia, a landmark suburb, put a 18 new downtown in Reston about six or seven years ago 19 and it's been amazingly popular. 20 So you look around at those vacant lands 21 and you start building town centers from there. And 22 23

then you can start getting in more in-fill 1 development there and making it more pedestrian-2 3 friendly. I think, Maryland, you've put in 50 miles 4 of sidewalks. 5 6 CHAIRMAN GLENDENING: Right. MR. HYLTON: 50 miles of sidewalks in the 7 last year or two. 8 9 Just starting to put in sidewalks. There are a lot of people who are physically only ten 10 minutes away from something. But there's no sidewalk 11 to get there. You have to get in your car to drive 12 13 there. 14 Just retrofitting sidewalks can make an enormous difference. 15 16 MR. HYLTON: Tom, thank you. I might note real quickly, Gov. Barnes has 17 been one of the leaders in terms of an extraordinary 18 use of both brownfields and re-use in the steel 19 facility. Atlanta Steel, which is a couple of 20 billion dollar investment, a whole new city being 21 22 constructed right in downtown Atlanta, which is kind

1 of fascinating.

2	We went over to look at it and I want to
3	commend you again for your leadership on that as
4	well.
5	Gov. Holden?
6	GOVERNOR HOLDEN: Thank you. One comment
7	and then a question.
8	Congressman Gephardt from the City of St.
9	Louis is very interested in this issue. We've had
10	some early discussions.
11	He was active in the '70s and '80s on
12	historical preservation. He's looking to want to do
13	something with historical preservation in the future.
14	That might be something that we follow up on.
15	Have you seen any particular strategies in
16	these communities that fail and those strategies that
17	succeed as communities try to turn themselves around?
18	What are the first steps in this process?
19	What do you need to have in the way of buy-ins early
20	on to make it a success?
21	What kind of process have you seen that
22	communities go through to be successful?
23	

MR. HYLTON: I'd have to say, you have to 1 look at it at a state-wide basis because it's very 2 difficult for communities to bring themselves back 3 when all the incentives are the other way. 4 If a builder is going to have no problem at 5 6 all building out on a greenfield, then why is he 7 going to build in St. Louis? Why is he going to take a risk? 8 9 So you really have to provide incentives for them to be in cities. 10 11 When you talked about historic preservation, when we had a full historic 12 13 preservation tax credit in the 1980s, there was a 14 tremendous amount of development in our cities and towns. And then they changed the law and it really 15 16 dried up. 17 There are amazing things that the Federal Government could do just by saying, we're going to 18 give you a federal tax credit. If you go in and buy a 19 house in the city and you can get a tax credit for 20 fixing up that house, that would be an enormous 21 boost. 22

23

And getting the federal agencies thinking
 along the same lines.
 It's such a simple idea.
 Cities and towns are places where people
 can walk, places they need to go.

6 Now we look at every agency, whether it's 7 the Federal Government or the state government, and 8 saying, are we encouraging it or are we discouraging 9 it?

10 If the post office is putting a new 11 building outside in the countryside that seems very 12 efficient to them -- and it is efficient. But it's 13 killing the town.

14 So, in the long run, you say, what do you 15 want to do? Do you want to have really efficient 16 movement of the mail, or do you want a town that's 17 alive?

18 So just getting the postal department to 19 put post offices and keep them downtown can be a big 20 help.

CHAIRMAN GLENDENING: Gov. O'Bannon, I
 guess in a moment of political astuteness, said,

well, we've got the Majority -- I can't say Majority
 there.

3 (Laughter.) That was totally inadvertent. It was not 4 predictive, Freudian or anything else. But we've got 5 Senator Daschle here. So he's passed in his question 6 7 just a little bit. Gov. Geringer, would you like to real 8 quickly because you're an atypical state somewhat in 9 the sense of the discussion of this. 10 GOVERNOR GERINGER: Well, it probably is 11 worth at least acknowledging the wide open spaces of 12 Wyoming. But we still have open space challenges 13 that we have to try to plan for. 14 When you mentioned the Disneyland concept 15 16 and Main Street Disneyland, I think that was patterned after Fort Collins, Colorado, the old town 17 of Fort Collins. 18 So there are some places that exist in the 19 20 West that become ideal. When you talked about 5000 per square mile 21 as a beginning optimum density, Wyoming is five 22

people per square mile. 1 2 (Laughter.) We do cluster from here and there, but --3 (Laughter.) 4 GOVERNOR MINNER: Ten. 5 6 (Laughter.) 7 GOVERNOR GERINGER: We don't have rush hour. We have rush minute. 8 9 (Laughter.) But there are still issues such as Gov. 10 Vilsack and Gov. Minner both talked about, where 11 people do want to move out and have more space 12 13 between the places. 14 We end up with 40-acre wedets. But we also notice that there's quite a bit of affluence that's 15 16 driving the people who spread out in those areas. That affluence, I think, is affecting as much as 17 anything. 18

And as you described being able to walk to and from work, to and from school, to and from cultural events, a lot of that depends on the diversity of people and diversity of employment. And

together is the diversity of employment. 2 3 Not every town is going to have Berkshire Mills, where everybody wants to work in one place, or

what's missing as far as making all this come

has the opportunity. 5 The diversity that enhances the quality of 6

7 community means a broad diversity of employment. And that's not necessarily being encouraged in many of 8 these clustering concepts. 9

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It could be.
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And I guess the key question for any of us 11 as governors is how much should be directed by 12 either -- well, let's just limit it to the state. 13 How much should be mandated by the state as far as 14 either fostering or mandating -- I don't like the 15 16 idea of mandates because it just doesn't sell in Wyoming. But creating the sense of voluntary 17 development of community where things, as you've 18 described, would cluster. 19 20 I've been to Paris. I've been on the Champs

D'Elysee. I've stayed in the flat where the front 21 yard was 50 square feet, let alone a square acre. The 22

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1 flat was in the most pleasant part of downtown

France. You could see the Eiffel Tower from where we stayed and walked around. But you had to shutter the windows every night with steel shutters to prevent intruders from coming in.

6 And this was a safer part of Paris. 7 So it's not necessarily that density that 8 matters. It matters as to sense of how people live in 9 trust with each other. And it depends on employment, 10 extended family. And with the mobility that we have, 11 that's difficult to attain.

12 MR. HYLTON: Was there a question there? 13 GOVERNOR GERINGER: No. Mine was to offer an 14 observation about how difficult it's going to be.

15 MR. HYLTON: Okay.

16 GOVERNOR GERINGER: And within Wyoming, as 17 it is with many rural states, people have that sense 18 of property ownership that they do not want to yield. 19 And I would suggest to you that in your 20 model, if it were to be translated to other states, 21 there has to be greater attention paid to diversity 22 of employment and a wider variety because you will

1 not have diversity of people if you don't have

2 diversity of employment.

3	MR. HYLTON: Well, that's absolutely right.
4	And of course, in the days when you had the big steel
5	mill that employed everybody in town, those are over.
6	And you have lots of little offices and so forth.
7	But they are perfect for traditional towns.
8	The kinds of things that people are doing
9	now is much better for traditional towns than the day
10	of the steel mill because nobody wanted to live near
11	the steel mill.
12	But now, even light manufacturing is so
13	clean and pleasant, that you can mix it in with
14	residential areas. You can mix in all kinds of
15	manufacturing and office uses and make for a very,
16	very lovely, walk-able, functioning towns that are
17	working all the time.
18	And that can be done in Wyoming and small
19	towns as well as it can be done anywhere else.
20	CHAIRMAN GLENDENING: Tom, thank you very
21	much.
22	Let's give our speaker a hand here as well.
23	

(Applause.) 1 2 CHAIRMAN GLENDENING: Jim, I appreciate your wonderful, although somewhat shameless, 3 promotion of Wyoming in terms of description of life. 4 5 (Laughter.) 6 7 Good job. And I notice Senator Daschle looking with approval of the description of the 8 lifestyle as well, similar, of course, to South 9 10 Dakota. We have two last items of business. 11 First, Senator, with your approval, we're 12 13 going to move real quickly to your colleague, Senator Jack Reed, to comment briefly on the invitation to 14 the summer meeting in Providence, Rhode Island. 15 16 By the way, that site was selected in large part because it stands out as a tremendous success 17 model in terms of what can be done in an older 18 industrial town with revitalization, smart growth, 19 20 and things of this type. And it's become a poster child almost in 21 22 terms of success.

As we know, our colleague, Lincoln Almond, 1 could not be with us today. He is recuperating from 2 surgery. I am sure he's doing very well, having had 3 that surgery at Johns Hopkins in Maryland -- another 4 5 commercial as well. 6 (Laughter.) 7 But he cannot be with us today. But United States Senator Jack Reed has joined us, along with 8 some local officials as well. And I'd ask Senator 9 Reed if he would come and make some comments on this 10 11 as well. SENATOR REED: Thank you very much. Thank 12 13 you, Governor. And I understand, with my leader standing 14 by, that I should be brief, as well as short. 15 16 (Laughter.) 17 I feel sort of awkward. It's like the young curate who shows up to give his first sermon and 18 discovers the Pope in the audience. 19 20 (Laughter.) So I will be brief. 21 22 I am delighted to be here to represent Gov. 23

Almond and also be joined by my colleague in local 1 government, Mayor Scott Avedisian, who I'll call up 2 shortly. 3 The Governor and Mrs. Almond are looking 4 forward to hosting the summer meeting of the 5 Governors Conference, the 93rd annual meeting, in 6 Rhode Island. 7 The whole state is truly excited about the 8 opportunity to show off Rhode Island. 9 Rhode Island has been accurately described 10 as America's first vacation land. And you will enjoy 11 every aspect of our lifestyle and the meetings that 12 13 you'll have there. 14 There's an old sort of saying in life --"Follow the money." 15 16 Well, back in the 1880s and 1890s, the people with more money than they could even think 17 about, decided that Rhode Island was the place to be. 18 They settled in Newport. They built huge mansions 19 20 which you'll see. And since that time, we've enjoyed generation after generation, the beauty of 21 22 Narragansett Bay, the history of Rhode Island, our

1 ethnic diversity, and all those things will be

2 evident when you join us this summer.

3 We have guite a few events planned for you. The opening event on Saturday, August 4th, 4 will be at Rhode Island's McCoy Baseball Stadium, the 5 home of the Pawtucket Red Sox. 6 7 We've got the Army band and chorus and the Rhode Island colonial militia there to do a pre-game 8 show. It will be great fun. It will be particularly 9 fun for the children because they'll be able to see 10 some very good baseball as well. 11 On Sunday night, the centerpiece of our 12 celebrations in Providence, we'll be at the state 13 house, where you'll see one of the most imposing 14 capitals in this United States. And you'll also be 15 16 able to sample some of our ethnic cuisine. You've already had the chowder. And we can 17 do just as well with Italian food and Greek food and 18 any other kind of food you can think of. 19 20 Then you'll be able to watch a uniquely Rhode Island event -- water fires. We literally, 21 throughout the rivers of downtown Providence, put 22

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burning cauldrons of aromatic wood. Music is piped
 through the city.

20,000 people, on average, will come down, 3 walk around, enjoy the sites of Providence. It's a 4 unique urban experience, and water fires will be 5 presented for you. 6 7 And then the concluding event, on Monday evening, will be an opportunity to visit some of the 8 cottages in Newport. 9 We're going to the Breakers. It was built 10 by Cornelius Vanderbilt II. It contains 70 rooms. No 11 one has calculated the number of bathrooms yet. But 12 13 it's a substantial piece of real estate. 14 You'll enjoy it. And you'll for a moment think back and look back in time to the Gilded Age of 15 16 America. 17 We welcome you. You're going to have an exciting time. Everyone in Rhode Island is poised and 18 ready to make your visit a memorable one and one that 19 20 will be, I think, something that you will recall for 21 years and years and years. And now let me call forward Mayor Scott 22

1	Avedisian of Warwick, Rhode Island, who will talk
2	about one of the special programs that's available
3	for you during the Governors Conference.
4	Thank you very much.
5	Scott?
6	(Applause.)
7	MAYOR AVEDISIAN: Thank you, Senator Reed.
8	Again, on behalf of Governor and Mrs.
9	Almond, it's a pleasure to be here today to give you
10	a preview of a special service that is ready and
11	willing to serve all of you as you make your plans
12	for Newport and Providence in August.
13	As the Mayor of the City of Warwick, you'll
14	all be flying into our airport. You will hear it
15	repeatedly while you're there. And I apologize in
16	advance for all the photos that are in there that
17	remind you that you actually have landed in Warwick.
18	We have a little battle usually going on
19	with the capital city to remind you that we are the
20	second largest city. But it's where the airport is.
21	But starting on April 1st, the planning
22	committee and Governor and Mrs. Almond have put
23	

together a service called Les Concierge, that will be 1 looking for you to fill your pre-meeting and post-2 3 meeting time with 400 miles of coastline and 65 beaches, world-renowned restaurants and a renaissance 4 city and the capital. 5 We're hoping that you will come early and 6 stay late, take advantage of our beautiful beaches, 7 our historic preservation efforts, and be able to 8 call in starting April 1st, so that we can help book 9 10 your extra time, whether you want to sail, golf, look at some of our historic sites or take in some of our 11 theater and museums. 12 13 We are all looking forward to having you and we're all looking forward to being able to fill 14 your pre- and post-meeting time as well. 15 16 We have a booth outside if you want to stop and get some information. Or starting April 1st, you 17 can start calling our number. 18 And we look forward to seeing you this 19 20 summer. 21 (Applause.) 22 CHAIRMAN GLENDENING: Senator, Mayor, thank

you very much for your being here and for your 1 support in making this a summer conference that will 2 be very, very successful and extraordinarily 3 interesting. And again, we appreciate the hospitality 4 of Lincoln Almond and regret that he couldn't be with 5 6 us here today. 7 It is my pleasure at this time to introduce our next guest, Senator Tom Daschle, who, Senator, we 8 really appreciate your time, knowing how busy 9 10 everything is right now as the new Administration comes together and as Capitol Hill works with the 11 Administration in formulating policy. 12 13 Many of you know Senator Daschle. He was born and raised in Aberdeen, which, I quess to put 14 things into perspective here, is the third largest 15 16 city in South Dakota, with a population of 25,000 17 people. He became the first person in his family to 18 19 earn a college degree. He graduated from South Dakota State University in 1969, with a degree in political 20 science, I'm proud to say. 21 He began his career in public service as an 22

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intern in the U.S. Senate and then was elected to the 1 2 U.S. House of Representatives in 1978 and won his 3 first Senate seat in 1986. And in 1992, he was reelected to the Senate by a margin of 2 to 1. 4 And in 1994, he was chosen Democratic 5 leader, succeeding Senator George Mitchell, who had 6 retired. 7 I would note, in the history of the Senate, 8 only one other person, Lyndon Johnson, had served 9 10 fewer years before being elected to lead his party. Senator Daschle has had a very inclusive 11 style of leadership. Time magazine described him as, 12 quote, inexhaustible, having an inexhaustible 13 patience for finding consensus. 14 His efforts have paid off repeatedly over 15 the years, in things such as defeating one proposal, 16 which was originally the largest education cut 17 proposed in the history of the country and, instead, 18 working with his colleagues on both sides of the 19 aisle and ended up passing the largest education 20 21 increase in history. 22 And he's helped things such as making

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insurance more affordable, as well as working on the 1 bipartisan balanced budget agreement. 2 We are very pleased, Senator, that you're 3 joining us this morning. We look forward to your 4 remarks and discussion. 5 Ladies and gentlemen, Democratic leader of 6 the United States Senate, Tom Daschle. 7 SENATOR DASCHLE: Gov. Glendening, thank 8 you very much for that kind introduction. 9 I couldn't help but totally empathize with 10 Gov. Geringer as he was talking about Wyoming life 11 and culture. 12 Gov. Glendening noted one of my earlier 13 elections. I was elected to the House in 1978 by 14 14 votes, which in our state is 60 percent. 15 16 (Laughter.) But we have miles and miles of miles and 17 miles as we do in the West, and it's great to see not 18 only some of the colleagues that I have admired 19 greatly and served with -- Bob and Dirk, especially -20 -but other governors whom I have come to know and 21 22 appreciate as well.

1	So it's an honor for me to be here.
2	I started running 20 years ago. That is,
3	running physically, out there on the streets. I had
4	an interest in running in that sense of the word for
5	a long period of time.
6	I read an interesting article a while back
7	about another runner whose name you may recognize
8	Roger Bannister.
9	He ran, as you know, the four-minute mile
10	in 1954, for the first time.
11	Recently, as I was rereading some of his
12	earlier work and some of the comments he made about
13	that moment in his life when he broke the four-minute
14	mile, he was asked what was going through his head
15	when he actually broke that records.
16	Doctors and scientists apparently had
17	warned that anybody who would even attempt to break
18	the four-minute mile would threaten their own
19	physical health, and that it was virtually
20	impossible. And that the stress would be so great,
21	that you'd actually die if you ever accomplished
22	something like that.

1	He was asked, what happened, what was his
2	original thought when he got up after having
3	accomplished that four-minute mile?
4	And he said, I got up and, having collapsed
5	at the finish line, I figured I actually was dead.
6	(Laughter.)
7	For a split second, that's kind of the
8	feeling I had last month when the Senate agreed to a
9	plan that divided the Senate in the first ever 50-50
10	composition.
11	People said that you couldn't really do
12	that, either, that you couldn't work through all of
13	the extraordinary problems that would be associated
14	with coming up with a power-sharing arrangement.
15	And as I look back at the reasons why we
16	were able to do what we did, I have to say it was
17	people in this room, the leadership represented at
18	these tables, that gave us the kind of encouragement
19	and gave us the incentive to do what we were able to
20	do over that period of weeks following the election.
21	There was no precedent for a 50-50 Senate.
22	So when it became clear that we were going

to have to figure out how we address the challenges 1 we face in this new make-up, we looked to the states 2 3 for leadership and for quidance. And we discovered that in the last 30 4 years, 31 states have actually had state legislatures 5 that have dealt creatively with the challenge of 6 7 evenly-divided chambers. In a number of those cases, in fact, in 8 most of those cases, it was the governors who helped 9 find the solution. 10 11 The plan I especially liked was the 1992 Florida senate solution. They agreed to have a 12 13 Republican state president the first year and a Democratic president the second year. 14 For some reason, Senator Lott wasn't as 15 enthusiastic about that plan as I was. 16 (Laughter.) 17 So we kept looking and talking. And over 18 about seven weeks, we finally came up with a plan 19 that both parties thought was fair and balanced. And 20 so far, I think it's working pretty well. 21 In addition to providing us with good 22

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examples of how bipartisanship can work, states have
given us a lot of good ideas in recent years about
how together you can do a better job of delivering
the sort of essential services, from health care for
children to job training for parents.

And I think we've got to develop a new kind of partnership with the states at the federal level, a partnership that is based on mutual respect. We need to work with you to set goals, give you the flexibility and resources to meet those goals, and then get out of your way.

We also need to hear from you about how you think we should use the federal budget surplus. And I know that's been a big part of your discussions over the last several days.

And I know that the President was here recently to talk with you about a number of his plans, including those for tax cuts and education. And tonight, he will talk with America. I know it doesn't surprise you to find that on many issues, Democrats in Congress agree with the President. We support a major federal tax cut for all

Americans and we'd like to see it happen this year. 1 But that's not our only priority. 2 We also have to continue to pay down the 3 national debt. And Washington must uphold its end of 4 the critical federal-state partnership that I know is 5 6 so important to each of you. 7 Problems like over-crowded schools, lack of affordable prescription drug coverage, growing 8 numbers of working families without health insurance, 9 aren't just state problems. They're national 10 problems. And solving them ought to be a national 11 priority. 12 13 We all campaigned on a set of ideas and we're impressed with several of the ideas that 14 President Bush has proposed, ideas which are clearly 15 16 rooted in the experience of being governor. We're also encouraged by his apparent 17 willingness to listen to the ideas of others, as he 18 has done to me personally and to others within our 19 20 caucus. Where the President's ideas and ours meet, 21 we're ready to work with him to turn those ideas into 22

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1 accomplishments.

2	Where ideas differ, I hope we can work
3	together to find common ground, and compromise
4	necessary as well, to move our country forward.
5	But as you know, it will take more than
6	good ideas and goodwill to keep America moving
7	forward. And that's why the debate that we're having
8	right now about the federal budget is so critical.
9	It's not just a debate about next year's
10	budget. It's a debate about next year and the year
11	after and the year after that.
12	In other words, about our future.
13	The choices that Congress and the President
14	must make over the next few months will likely have
15	profound effect on every state and every person in
16	this country for decades to come.
17	Some of you may remember what the NGA
18	meetings were like nine or ten years ago. I do. It
19	didn't matter if the speakers were Democratic or
20	Republican, if they were from Congress or the
21	Administration. They all seemed to give pretty much
22	the same speech why Washington can't live up to
23	

its end of important federal-state partnerships.
 That's not what you hear today, by and
 large.

Today, instead of talking about what Washington can't do because of the deficits, we're now talking about what we can and should do with the surplus.

8 Instead of talking about why we have to 9 abandon successful partnerships like the S-chip, we 10 have the opportunity to talk about how we can build 11 on those successes.

We need to make sure that we don't squander 12 13 those opportunities by making foolish or reckless 14 choices in the weeks ahead. And I know you're familiar with all the numbers because we're having as 15 16 a country to grapple with them as we look to the debate about which we are about to enter. 17 According to the latest projections in the 18 Congressional Budget Office, over the next ten years, 19

20 the federal surplus is anticipated to be \$5.6

21 trillion.

22 Of that \$5.6 trillion, more than half,

\$2.9, belongs to Social Security and Medicare. It's
 already spoken for and that is not the subject of any
 debate.

When you take Social Security and Medicare 4 off the table, you get the real surplus -- \$2.7 5 That's the total amount available over the 6 trillion. 7 next ten years -- for additional debt reduction, for tax cuts, for new initiatives, for emergencies. \$2.7 8 trillion, with a very important qualifier. And that 9 qualifier is that the projections have to be right. 10 11 Now President Bush says his tax cut will cost \$1.6 of that \$2.7 trillion. 12

13 But when you add the increased interest on the national debt, which is \$400 billion, the AMT 14 fix, the alternative minimum tax fix that must be 15 16 initiated so that people can take full advantage of the tax cut, which is \$200 billion, the extenders, 17 which are authorized every year, but expire every 18 year, but for which there is 100 percent support, 19 20 that's \$100 billion.

21 You add up all of that and you find that 22 the tax cut is actually not \$1.6, but almost \$2.6

1 trillion. \$2.6, I might emphasize again, out of the 2 \$2.7.

3 That would leave \$100 billion over the next ten years for debt reduction, prescription drug 4 coverage, education, defense, and other critical 5 priorities, plus all the unexpected emergencies and 6 disasters that we know will come. 7 Now \$100 billion over ten years sounds like 8 a whole lot of money to somebody from South Dakota, 9 and I'm sure it does to you. And it is. 10 But think about this. Over the last ten 11 years, the Federal Government has spent \$106 billion 12 13 on emergencies alone. 14 The way it's written now, I believe the President's tax cut is just too big. It crowds out 15 16 too many other very critical priorities. And it assumes unrealistic cuts in spending. 17 We're told that, to pay for his tax cut, 18 the President's plan to freeze total discretionary 19 spending at zero real growth, that is, the last 20 year's dollar amounts plus inflation for the next ten 21 22 years, would leave no new money for demographic

changes, which over the course of ten years could be
 very consequential.

Like the fact that public enrollments are 3 expected to keep increasing every year for the next 4 ten years. 5 In addition, the President has promised to 6 7 increase defense spending faster than the rate of inflation, something else which I believe ought to be 8 supported. 9 When you factor in demographic changes, 10 plus the President's promises for zero real growth in 11 the overall federal budget, what that means is real 12 13 cuts in nearly every single area except for defense. 14 In addition to being too big, in my view, the President's tax cut relies far too heavily on 15 16 ten-year budget projections. The choices many of you are facing right 17 now back home demonstrate how risky it is to rely on 18 one- or even two-year budget projections. 19 20 Just last June, I'm told states reported their biggest budget surpluses in 20 years. And 21 everyone expected the surpluses would keep building 22

1 for years to come.

2 Even the Congressional Budget Office made that prediction. 3 But as recently as two months ago, the 4 future still looked rosy. Only six states thought 5 they might have budget problems this year. 6 7 Then came the surprises, the lower-thanexpected tax sales receipts, the higher-than-expected 8 increases in Medicaid costs, the skyrocketing energy 9 costs. And suddenly, everything changed. 10 Today, I'm told governors in at least 15 11 states are now struggling with their first 12 significant budget shortfall in several years. 13 14 As you know, it takes more than just easy choices to make a balanced budget. It takes smart 15 16 choices. 17 And if the President's tax cut passes the way it is written now, you're going to have to make 18 some very painful choices. 19 20 We have a different plan. Instead of risking America's future by committing to pay for a 21 huge tax cut with surpluses that might never 22

materialize, we're proposing a plan that is 1 responsible, that's realistic, and that's fair. 2 3 We start by taking the Social Security and Medicare surpluses off the table. Then we take the 4 real projected surplus, \$2.7 trillion, and divide it 5 into thirds. 6 7 We use one-third, \$900 billion, for tax cuts. We invest one-third in education, prescription 8 drugs, defense, and other critical priorities that 9 10 states themselves must grapple with each and every day when they put their budgets together. And the 11 final third we set aside to pay down the national 12 13 debt so that we can continue to keep the interest rates low, to create a rainy-day fund for the 14 emergencies we can't predict, but know will come, to 15 16 reform Social Security and Medicare the right way, with a new Medicare prescription drug benefit, and 17 without cutting benefits or subjecting Social 18 Security to volatile stock market changes. 19 20 We're willing to compromise with the 21 President on details, as long as whatever tax cut plan we ultimately agree on meets two fundamental 22

1 principles.

2	First, it must be part of a responsible
3	balanced budget. That means a budget that enables us
4	to keep paying down the public debt, that protects
5	Social Security and Medicare, and invests in
6	education and other critical priorities.
7	That's number one.
8	Second, it must be fair to all Americans.
9	The way it is written now, the President's
10	plan fails on both tests. 43 percent of the benefits
11	in the President's tax cut go to the wealthiest one
12	percent. The wealthiest one percent of the people in
13	this country pay 22 percent of the tax at the federal
14	level.
15	We know what happened in 1981 the last time
16	we gambled our future on a plan like the one that is
17	being proposed.
18	In 12 years, we quadrupled the national
19	debt. Washington reneged on many of its promises to
20	the states.
21	Between 1980 and 1999, following that
22	decision, federal aid as a share of state and local
23	

1 outlays fell from 26 to 17 percent.

2 As one governor put it, Washington passed the buck without the bucks. 3 Well, we can't make that same mistake 4 again. We're encouraged by the President's concern 5 about education. He's obviously given education a 6 7 great deal of thought and he has a number of good ideas, especially for improving literacy and giving 8 states more flexibility in exchange for results. 9

10 We want to work with him to turn those 11 ideas into a reality. But we can't do those things 12 and pay for the President's tax cut.

Who will pay to develop and administer tests to every student every year? Secretary Paige has said some things that are suggested by the Administration might require that the costs of the President's testing plan be passed on to the states themselves.

But we think there's a better way. Let's use part of the surplus to develop new and better ways to measure whether students are learning and make other needed investments in our

1 public schools.

2	And while we're at it, let's fulfill the
3	commitment Washington has already made to states to
4	pay its fair share of the costs of educating children
5	with special needs.
6	(Applause.)
7	On health care, I know that many of you are
8	working aggressively to provide health insurance to
9	children in low-income families through the S-Chip
10	program and Medicaid. And nearly 20 states have taken
11	the initiative to open your programs to parents of
12	eligible children, and you're getting results. And
13	Washington needs to support your efforts by making
14	sure that S-Chip funds are used for S-Chip, not to
15	plug budget holes or pay for tax cuts.
16	Another thing we need to do is to work
17	together to address the problem of the uninsured.
18	If states agree to take the responsibility
19	of expanding Medicaid or S-Chip programs to cover
20	parents with low-income children, 19- or 20-year-olds
21	or legal immigrant pregnant women or children, we
22	need to make sure you have the resources to meet

1 those responsibilities.

2	You've got some good ideas on how
3	Washington can increase the flexibility for states.
4	We need to work together to do that in ways that do
5	not jeopardize protections for low-income, disabled
6	children and other vulnerable people who rely on
7	Medicaid today.
8	We want to work with the President and you
9	to find the right ideas for expanding health
10	coverage.
11	Finally, we know that the prescription drug
12	costs are overwhelming too many states as well. Your
13	Medicaid budgets are facing the same pressures that
14	our Medicaid and Medicare budgets are.
15	They're forcing too many seniors to do
16	without critical necessities and that's wrong. Lack
17	of affordable prescription drug coverage isn't a
18	state problem alone. It's a Medicare problem. And the
19	solution is to add Medicare prescription drug
20	benefits to the program itself.
21	I think President Bush deserves credit for
22	offering a prescription drug plan so early in his
23	

1 tenure.

2	Unfortunately, in my view, his helping hand
3	isn't really much help. It pushes the problem of
4	prescription coverage off to the states. It leaves
5	out at least half of all Medicare beneficiaries who
6	lack prescription drug coverage and need it. And
7	there's nothing really immediate about it.
8	It could take some states a year or two to
9	get their programs up and running. And it ends after
10	four years.
11	The President says that he will reform
12	Medicare by then and add a Medicare prescription drug
13	benefit. But what if we haven't? We'll be right back
14	where we are today.
15	Instead of settling for a plan that many
16	have said won't work, we should use part of the
17	surplus to add a voluntary affordable Medicare
18	prescription drug benefit now for all seniors, not
19	just the poorest.
20	There are some who say that we won't be
21	able to resolve the differences in all of the
22	approaches that I've just outlined, that we won't be
23	

2 3 prepare for the future. They're like the doctors who said no one 4 could ever run a four-minute mile. And the pessimists 5 who said the Senate would never agree to divide the 6 7 power 50-50. Over and over again, the pessimists have 8 been wrong about what we can achieve when we put our 9 minds to it. 10 for every state, for every person in our nation. with you. I'm very grateful for that. (Applause.) 17 CHAIRMAN GLENDENING: Senator, thank you again and we certainly appreciate your time, given 18 the pressure on your schedule. 19 20 The Senator has agreed, he has a few moments, if there is a question or two from our 21 colleagues here as well. 22

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11 With your continued good advice, we will prove them wrong again. We can make prosperity work 12 13

14 Thank you for giving me the chance to be 15

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able to come up with a balanced, responsible plan 1 that allows us to cut taxes and pay our debts and

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Tom?

2 GOVERNOR VILSACK: Senator, several of us clapped when you talked about fully funding special 3 4 ed funding. Can you give us a feel for how that might 5 look, or what we can do to help you help us? 6 7 SENATOR DASCHLE: Well, Governor, we're going to be taking the ESEA program up within the 8 next month. And I'm very hopeful in that context we 9 can address this very question. 10 But, again, it goes to the budget. We'll 11 have an opportunity to address the budgetary 12 framework before then, hopefully. And one of the very 13 critical guestions will be, to what extent do we 14 dedicate the surplus to education and to the 15 16 responsibilities within education, especially Title I and the programs for the disabled. 17 18 I think that there is a better chance this year than we've had in a long time to more completely 19 fulfill our obligation. 20 But, again, it goes back to this 21 22 fundamental question of a tax cut of the magnitude 23

that is being proposed or dedicating some of the 1 surplus to priorities outside of that tax cut. 2 3 If we have the money, I think there is a greater will than I've seen in some time to own up to 4 our responsibility and to deal with it far more 5 6 appropriately. 7 CHAIRMAN GLENDENING: Gov. Minner and then Governor Wise. 8 9 GOVERNOR MINNER: Senator, one of the 10 problems that we have is involved with our adult education training, retraining, work force training. 11 We look at the funding that we get and it 12 13 comes from any number of sources. In a small state like Delaware, it's small pots of money. We can't 14 accomplish as much as we would like. 15 16 Is there a way to commingle those funds, rather than saying, this is for displaced homemakers, 17 this is for veterans, this is for job placement, so 18 that we could use our money and your money more 19 20 effectively in our small states? SENATOR DASCHLE: You ask a good question. 21 I think that there is also a growing realization that 22

we ought to try to give you as great a level of 1 flexibility in addressing the educational challenges 2 that each of you faces in your states, as we possibly 3 4 can. Flexibility with accountability is 5 something that appears to be supported by both 6 7 Republicans and Democrats in overwhelming margins. So by giving you more flexibility, you can 8 address those issues far more effectively. 9 Obviously, resources are going to be the 10 key factor and the degree, again, to which we can 11 address the resource challenge will be resolved in 12 13 large measure by how we resolve the questions in the 14 budget having to do with the allocation of that surplus. 15 16 But the answer should be yes, you ought to have the resources. You ought to have the 17 flexibility. And then all we ought to expect is real 18 accountability. 19 20 GOVERNOR MINNER: With work force investment 21 boards that have just been established under the last 22 legislation, the opportunity for waivers would allow

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1 us to do that.

2 However, we find that we spend the majority of our state money trying to get the waivers, rather 3 than trying to educate people. 4 Is there a way of streamlining that waiver 5 6 process as well? 7 SENATOR DASCHLE: Well, I hope so. You're not the first one that I've heard complain about the 8 waiver process and the lengthy bureaucratic and 9 paperwork requirements that are required. 10 So we'll be taking a look at it. 11 In fact, as we speak, I know that there is a 12 13 task force and an effort underway, a bipartisan effort, to try to find ways in which to address that 14 very issue. 15 16 CHAIRMAN GLENDENING: Gov. Wise of West Virginia and then Gov. Kempthorne of Idaho. 17 GOVERNOR WISE: Mr. Leader, one of the 18 issues that has been talked about a great deal here 19 is Medicaid, and obviously, the need for more 20 flexibility. You've been very active in the past in 21 22 that.

One of the great accomplishments of the 1 Congress, I thought, on a bipartisan basis was the 2 passage of the S-Chip program and the ability to 3 extend coverage to children. 4 I quess mine is a two-part question in the 5 sense that, first of all, many of us think that, 6 7 given some more flexibility, not having to fight HCFA all the time, I've found out since I've been in this 8 position, Tom, that I always thought the IRS was the 9 most formidable agency to go up against. 10 I found HCFA rivals anything I've ever seen 11 through any administration. 12 13 (Laughter.) But at any rate, the first is more 14 flexibility. But is there a likelihood that the 15 16 Congress this year will take up anything dealing with Medicaid beyond prescription drugs? 17 I assume that that is going to be an item 18 on a bipartisan agenda. But do you see the Congress 19 20 going any further than that? SENATOR DASCHLE: Bob, there's a great deal 21 22 of interest in going beyond prescription drugs. 23

Clearly, we've seen what S-Chip can do. 1 We've seen what success has already been realized by 2 providing the kind of opportunities through S-Chip 3 that we really, I don't think most of us, expected 4 we'd see this quickly. 5 So I think that there's a real motivation 6 to try to find ways in which to do it. 7 But, again, and I think I may be sounding a 8 little bit like a broken record. I do believe that 9 this is first a budget question, and then it's a 10 11 health question. If we can find the resources, if we can 12 13 find ways in which to allocate that surplus and address the budgetary priorities in a meaningful way, 14 in my view, there is absolutely no reason why we 15 16 can't find ways in which to work with the states to expand and to improve upon the accomplishments so far 17 through S-Chip and Medicaid. 18 CHAIRMAN GLENDENING: Dirk, and then we'll 19 go to Governor Sunia. 20 21 GOVERNOR KEMPTHORNE: Mr. Leader, it's a delight to see you again. And I know, Tom, that in 22

South Dakota, you experienced the forest fires as
 well.

It looks as though we may be in the same 3 situation this coming summer, where the fuel load is 4 still oversupply. 5 In Idaho, Boise Cascade just recently 6 announced the closure of really their last two mills. 7 So we have a number of workers who are out of work. 8 9 We have a Sunshine Mine that is closed. 10 Last year, in the interior appropriations 11 bill, which has now been signed into law, was language that, with regard to long-range planning, 12 13 and with regard to reforestation and restoration of forest health, that the states will be full partners. 14 Do you see that that will move forward in a 15 meaningful manner with funding as well, so that 16 states can become the stewards of much of this land, 17 including federal land, dealing with the fuel load, 18 so that we don't lose these major tracts of forests, 19 because I would just add, Tom, as you know, once the 20 forests go up in smoke, it doesn't mean that they 21 22 will ultimately come back because noxious weeds may

come in and you have a monoculture, and we lose the
 great tracts of forests.

So your comments on that? 3 SENATOR DASCHLE: Well, Dirk, you raise I 4 think one of the most important questions we're 5 6 facing with regard to land management in the West. 7 South Dakota, as you said, experienced a devastating forest fire as well last year. I fully 8 believe that unless we take more concerted action, 9 we're going to see greater devastation due to fire in 10 11 the coming years. One of the ways to address that is to 12 13 create a more effective partnership that is called for in the new interior appropriations bill. 14 And as you say, that is only as good as the 15 paper it's written on, unless there are the resources 16 and the will to implement that new legislative 17 approach in a far more aggressive way. 18 19 As I talk to western senators, especially, Republicans and Democrats, there is a real desire to 20 see movement and to see a commitment to the spirit of 21 22 that legislation as it was articulated.

And again, as you say, whether or not we do 1 it depends in large measure on whether we have the 2 3 resources to do it. That will be the key. 4 I've talked to Senator Byrd about it. There 5 are many others who have already begun weighing in. 6 7 So I think our prospects this year are actually quite good for building upon what we did last year. 8 9 Time will tell. But I think it would be 10 very helpful for our western state governors, and especially somebody as respected in the Senate as you 11 are, Dirk, to weigh in, to express yourself, and to 12 13 continue to keep the pressure on. I think we can do it if that were to 14 happen. 15 16 GOVERNOR KEMPTHORNE: Thank you, Tom, very 17 much. CHAIRMAN GLENDENING: The Governor from 18 American Samoa? 19 20 GOVERNOR SUNIA: Senator, as a former school superintendent, I am fully aware of the necessity of 21 tests and measurements in creating good curriculum 22 23

1 and eventually, accountability.

2	As a Democrat, I am very supportive of
3	President Bush's plan for escalating the measurement
4	element in our schools.
5	And I'm very glad to hear that you support
6	that, too.
7	However, in many states, I'm sure, as was
8	voiced in the last few days, and especially for us in
9	the territories, poorer than most states, even if we
10	were to begin right away to start setting up for the
11	tests and escalating that effort in our schools, what
12	kind of assurance, if you may give some, that we
13	won't be scrambling for money from the meager
14	resources we already have?
15	In other words, when this horse comes, will
16	it be before the cart, or another unfunded mandate
17	that we have to cough up?
18	Thank you.
19	SENATOR DASCHLE: Well, that's a very good
20	question and I guess I can't give you the answer.
21	I can say this. That the degree to which
22	you are going to be forced to address further
23	

unfunded mandates is directly related once again 1 first to the budget, and two, to the aggressive way 2 with which you may weigh in on this debate. 3 I think the jury is still out and I'm not 4 sure where the horse and the cart may be in position 5 6 to the other. 7 But I do believe that, as we weigh all the different possibilities, I go back to a point I made 8 earlier. I don't think there's any doubt people want 9 10 to see greater flexibility. 11 I don't think they want to force greater mandates on -- I say people in the Senate and the 12 13 House -- on the states. 14 I do believe that there is a strong desire, however, to see greater accountability. 15 16 So I think that, to the extent that you're concerned about these unfunded mandates, as I think 17 you should be, the more you can help us address how 18 we address accountability in a meaningful way, and 19 20 yet, provide you with greater resources and greater flexibility, is something that would be very welcome. 21 22 We'd want to see your involvement and obviously, we'd

love to have you come up to the Hill to share your thoughts with us any time you have the occasion to do so. CHAIRMAN GLENDENING: With deference to the Senator's schedule, why don't we take the last

6 question from Governor Owens.

GOVERNOR OWENS: Well, thank you. It's moreof a comment.

9 But Senator Daschle, thank you for joining 10 us this morning and I appreciate hearing your views. 11 This is a very bipartisan and many times 12 congenial group here. And sometimes we don't put on 13 record our concerns with, and we don't really debate 14 here in this forum very often.

Let me just say that while I respect your view very much, there's a lot of disagreement within the National Governors Association, within my colleagues, to your outline in terms of the fiscal state that we're in.

I would just make the comment that out of a \$5.6 trillion surplus that we expect to see over the next ten years, that \$1.6 trillion back to the

taxpayer is very reasonable and that if we'll simply 1 slow the rate of growth of federal spending, we'll 2 have money to give back to the taxpayer. We'll have 3 those dollars to protect Social Security. And we'll 4 have those dollars to also pay down the debt. 5 I understand that reasonable people can 6 differ on this, but I heard Gov. Glendening at the 7 White House, both in our meeting and after our 8 meeting, express opposition to what President Bush is 9 10 proposing. I heard the same thing from you today. 11 Many, many governors support what President Bush is proposing and think that with a little bit of 12 13 fiscal conservatism at the congressional level, we'll have the opportunity to give back to the taxpayers 14 some of the dollars that they've earned. 15 16 Thank you very much again for joining us. SENATOR DASCHLE: Absolutely. Well, that's 17 what the debate about the budget will entail. I 18 appreciate having your thoughts as well, Governor. 19 20 Thank you again for giving me the chance to be with you. I've enjoyed. 21 22 (Applause.)

CHAIRMAN GLENDENING: Senator, again, thank 1 you so very much. We wish both sides of this debate 2 well and I think what's going to come out of it is a 3 reasonable, bipartisan solution, as is often the 4 5 case. 6 Let me ask first my Vice Chair, John Engler, if he has anything he would like to add at 7 this time. 8 9 VICE CHAIRMAN ENGLER: Not at all. 10 CHAIRMAN GLENDENING: Thank you for your tremendous help on this as well. And our thanks to 11 the staff, Ray and the entire staff, that has done a 12 13 tremendous job. 14 Thanks also to my personal staff of the Washington office, Elizabeth Pike and her colleagues, 15 16 who have done a great job. Let me thank our colleagues. 17 This concludes the Winter Session, with the one exception. 18 We are meeting on an informal basis with many of our 19 congressional colleagues later this afternoon, 20 including starting about 2:15 in the Russell Office 21 22 Building, where we'll have a number of senators, 23

1	including former governors who are joining at the
2	Senate with us as well.
3	Thank you very much, and good job.
4	(Applause.)
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6	(Whereupon, at 11:55 a.m., the Closing
7	Plenary Session was concluded.)
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